# City of Freeport, Illinois

# **Annual Financial Report**

For the year ended April 30, 2018

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## Independent Auditor's Report

The Honorable Mayor Members of the City Council City of Freeport, Illinois

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Freeport, Illinois (the City), as of and for the year ended April 30, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Freeport, Illinois, as of April 30, 2018, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and other required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The supplementary information is presented for purposes of additional analysis and is not a required part of the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

The other information listed in the table of contents has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 10, 2018, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provision of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City's internal control over financial reporting and compliance.

Klein, Hall CPAs Aurora, Illinois October 10, 2018

Management's Discussion and Analysis April 30, 2018

Our discussion and analysis of the City of Freeport's financial performance provides an overview of the City's financial activities for the fiscal year ended April 30, 2018. Please read it in conjunction with the City's financial statements, which begin on page 14.

## **FINANCIAL HIGHLIGHTS**

- The City of Freeport's net position decreased as a result of this year's operations. Net position of the governmental activities decreased by \$7,395,431, or 42.0 percent, and net position of business-type activities increased by \$2,321,968, or 6.9 percent.
- During the year, government-wide revenues for the primary government totaled \$39,245,500 while expenses totaled \$44,318,963, resulting in a decrease to net position of \$5,073,463.
- ➤ The City's net position totaled \$10,897,756 on April 30, 2018, which includes \$46,938,360 net investment in capital assets, \$6,052,432 subject to external restrictions, and (\$42,093,036) unrestricted net position that may be used to meet the ongoing obligations to citizens and creditors.
- The General Fund reported a surplus this year of \$501,359 resulting in ending fund balance of \$7,414,959, an increase of 7.3 percent.

## **USING THIS ANNUAL REPORT**

This annual report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities (on pages 14-17) provide information about the activities of the City of Freeport as a whole and present a longer-term view of the City's finances. Fund financial statements begin on page 18. For governmental activities, these statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also report the City's operations in more detail than the government-wide statements by providing information about the City's most significant funds. The remaining statements provide financial information about activities for which the City acts solely as a trustee or agent for the benefit of those outside of the government.

#### **GOVERNMENT-WIDE STATEMENTS**

The government-wide financial statements provide readers with a broad overview of the City of Freeport's finances, in a matter similar to a private-sector business. The government-wide financial statements can be found on pages 14-17 of this report.

The Statement of Net Position reports information on all of the City's assets and deferred outflows, and liabilities and deferred inflows, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating. Consideration of other nonfinancial factors, such as changes in the City's property tax base and the condition of the City's infrastructure, is needed to assess the overall health of the City.

Management's Discussion and Analysis April 30, 2018

## **USING THIS ANNUAL REPORT** (Continued)

#### GOVERNMENT-WIDE STATEMENTS (Continued)

The Statement of Activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City of Freeport that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety, public works, and culture and recreation. The business-type activities of the City include water, sewer, landfill closure, and health and environment.

#### **FUND FINANCIAL STATEMENTS**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

#### Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the City's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Management's Discussion and Analysis April 30, 2018

#### **USING THIS ANNUAL REPORT** (Continued)

#### FUND FINANCIAL STATEMENTS (Continued)

#### Governmental Funds (Continued)

The City of Freeport maintains eighteen individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, which is considered to be a major fund. Data from the other seventeen governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental is provided in the form of combining statements elsewhere in this report. The City adopts an annual appropriated budget for all of the governmental funds. A budgetary comparison schedule for these funds has been provided to demonstrate compliance with this budget. The basic governmental fund financial statements can be found on pages 18-21 of this report.

#### **Proprietary Funds**

The City maintains one proprietary fund type: enterprise. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City utilizes an enterprise fund to account for its water and sewer operations. Proprietary fund financial statements provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Water Department Fund, Sewer Department Fund, which are considered to be major funds of the City. Data for the other two nonmajor proprietary funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor proprietary funds is provided in the form of combining statements elsewhere in this report. The basic proprietary fund financial statements can be found on pages 22-26 of this report.

# Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The basic fiduciary fund financial statements can be found on pages 27-28 of this report.

#### Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 29-73 of this report.

#### Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's IMRF, police and firefighter employee pension obligations, other post-employment benefit obligations and a budgetary comparison schedule for the General Fund. Required supplementary information can be found on pages 74-84 of this report.

The combining statements and schedules referred to earlier in connection with all Fund types are presented immediately following the required supplementary information on pensions. Combining and individual fund statements and schedules can be found on pages 85-123 of this report.

Management's Discussion and Analysis April 30, 2018

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

Net position may serve over time as a useful indicator of a government's financial position. The following tables show that in the case of the City of Freeport, assets and deferred outflows exceeded liabilities and deferred inflows by \$10,897,756.

	Net Position							
	Governmental Activities			Business-typ	e Activities	Total		
	2018	2017		2018	2017	2018	2017	
Current and other assets	\$ 16,688,021	\$ 14,387,457	\$	10,420,090	\$ 7,714,218	\$27,108,111	\$22,101,675	
Capital assets	18,781,430	18,770,828		68,060,786	68,165,751	86,842,216	86,936,579	
Total Assets	35,469,451	33,158,285		78,480,876	75,879,969	113,950,327	109,038,254	
Deferred outflows of resources	26,975,560	4,744,871		386,072	683,372	27,361,632	5,428,243	
Total Assets and Deferred Outflows	62,445,011 37,903,156			78,866,948	76,563,341	141,311,959	114,466,497	
Current liabilities	1,643,892	2,515,068		3,470,161	3,761,083	5,114,053	6,276,151	
Noncurrent liabilities	76,734,166	47,493,683		38,070,450	38,888,860	114,804,616	86,382,543	
Total liabilities	78,378,058	50,008,751		41,540,611	42,649,943	119,918,669	92,658,694	
Deferred inflows of resources	9,072,145	5,504,166		1,423,389	332,418	10,495,534	5,836,584	
Total Liabilities and Deferred Inflows	87,450,203	55,512,917		42,964,000	42,982,361	130,414,203	98,495,278	
Net Position								
Net investment in capital assets	14,443,883	13,073,358		32,494,477	32,478,222	46,938,360	45,551,580	
Restricted	2,294,833	1,881,382		3,757,599	3,112,954	6,052,432	4,994,336	
Unrestricted	(41,743,908)	(32,564,501)		(349,128)	(2,010,196)	(42,093,036)	(34,574,697)	
Total Net Position	\$ (25,005,192)	\$ (17,609,761)	\$	35,902,948	\$33,580,980	\$10,897,756	\$15,971,219	

A large portion of the City's net position, \$46,938,360, reflects its net investment in capital assets (for example, land, buildings, machinery and equipment), less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion, \$6,052,432, of the City's net position represents resources that are subject to external restrictions on how they may be used. The remaining (\$42,093,036) represents unrestricted net position and may be used to meet the government's ongoing obligations to citizens and creditors. At year-end, the City is able to report positive balances in all categories of net position for both the governmental and business-type activities, and was able to do so in the prior fiscal year as well.

Management's Discussion and Analysis April 30, 2018

# **GOVERNMENT-WIDE FINANCIAL ANALYSIS** (Continued)

	Change in Net Position							
	Governmen	ntal	l Activities	Business-Ty	pe Activities	To	otal	
	2018		2017	2018	2017	2018	2017	
Revenues:								
Program revenues								
Charges for services	\$ 4,941,271	\$	\$ 2,708,872	\$11,369,153	\$ 9,718,365	\$16,310,424	\$12,427,237	
Operating grants and contributions	2,878,143		2,502,404	-	-	2,878,143	2,502,404	
Capital grants and contributions	1,094,583		411,019	-	98,202	1,094,583	509,221	
General Revenues								
Property Taxes	4,621,908		4,483,497	-	-	4,621,908	4,483,497	
Retailers Occupation Tax	7,761,988		7,573,731	-	-	7,761,988	7,573,731	
Income Taxes	2,332,827		2,417,429	-	-	2,332,827	2,417,429	
State Sales and Use Taxes	671,143		626,495	-	-	671,143	626,495	
Replacement Taxes	450,484		540,059	-	-	450,484	540,059	
Other Taxes	2,545,480		2,539,894	-	-	2,545,480	2,539,894	
Investment Income	72,602		35,740	18,099	9,182	90,701	44,922	
Miscellaneous Income	222,437		431,948	265,382	2,710,949	487,819	3,142,897	
Total revenues	27,592,866		24,271,088	11,652,634	12,536,698	39,245,500	36,807,786	
Expenses:								
General Government	8,571,662		6,387,767	-	_	8,571,662	6,387,767	
Public Safety	20,592,398		14,485,021	-	-	20,592,398	14,485,021	
Public Works	4,104,460		5,921,421	_	_	4,104,460	5,921,421	
Culture and Recreation	1,560,190		1,661,309	_	_	1,560,190	1,661,309	
Interest on long-term debt	159,587		146,687	_	-	159,587	146,687	
Water Department	-		-	2,779,700	2,513,361	2,779,700	2,513,361	
Sew er Department	-		-	4,317,264	4,017,074	4,317,264	4,017,074	
Storm Sew er	-		-	591,539	661,787	591,539	661,787	
Landfill Closure	-		-	217,703	(1,201,212)	217,703	(1,201,212)	
Nonmajor	-		-	1,424,460	1,400,943	1,424,460	1,400,943	
Total Expenses	34,988,297		28,602,205	9,330,666	7,391,953	44,318,963	35,994,158	
Change in Net Position	(7,395,431)		(4,331,117)	2,321,968	5,144,745	(5,073,463)	813,628	
Beginning Net Position	(17,609,761)		(13,278,644)	33,580,980	28,436,235	15,971,219	15,157,591	
Ending Net Position	\$ (25,005,192)	9	\$ (17,609,761)	\$35,902,948	\$33,580,980	\$ 10,897,756	\$15,971,219	

Net position of the City of Freeport's governmental activities decreased by 42.0 percent ((\$25,005,192) balance in 2018 compared to (\$17,609,761) in 2017). Unrestricted net position, the part of net position that can be used to finance day-to-day operations without constraints, totaled (\$41,743,908) at April 30, 2018.

Net position of the business-type activities increased by 6.9 percent (\$35,902,948 in 2018 compared to \$33,580,980 in 2017).

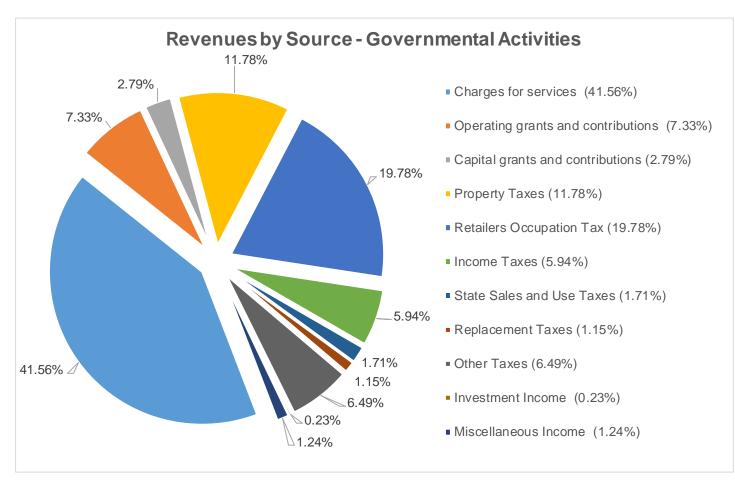
Management's Discussion and Analysis April 30, 2018

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS** (Continued)

#### **Governmental Activities**

Revenues for governmental activities totaled \$27,592,866, while the cost of all governmental functions totaled \$34,988,297. This resulted in a deficit of \$7,395,431. In 2017, revenues of \$24,271,088 fell short of expenses of \$28,602,205, resulting in a deficit of \$4,331,117.

The following table graphically depicts the major revenue sources of the City. It depicts very clearly the reliance of retailers occupation taxes, property taxes, and charges for services to fund governmental activities.

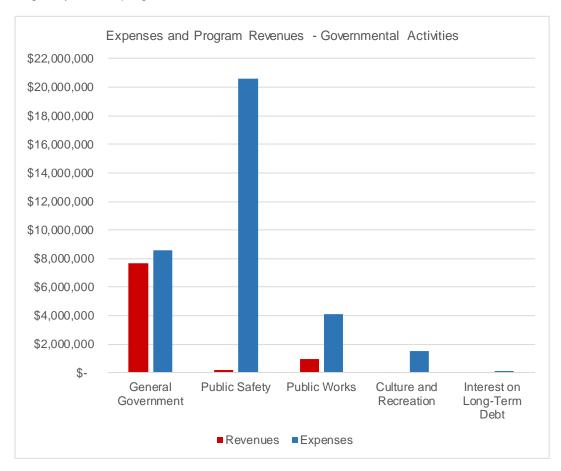


Management's Discussion and Analysis April 30, 2018

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS** (Continued)

### **Governmental Activities** (Continued)

The 'Expenses and Program Revenues' Table identifies those governmental functions where program expenses greatly exceed program revenues.



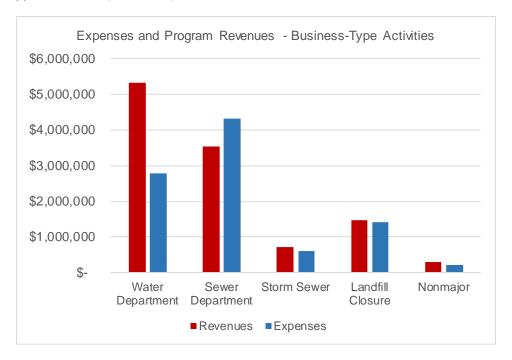
## **Business-Type Activities**

Business-type activities posted total revenues of \$11,652,634, while the cost of all business-type activities totaled \$9,330,666. This results in a surplus of \$2,321,968. In 2017, revenues of \$12,536,698 were more than expenses of \$7,391,953, resulting in a surplus of \$5,144,745.

Management's Discussion and Analysis April 30, 2018

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS** (Continued)

## **Business-Type Activities** (Continued)



The above graph compares program revenues to expenses for water and sewer operations.

#### FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, the City of Freeport uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### **Governmental Funds**

The focus of the City of Freeport's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The City's governmental funds reported combining ending balances of \$10,216,066, which is \$985,552, or 10.7 percent, higher than last year's total of \$9,230,514. Of the \$10,216,066 total, \$7,115,874, or approximately 69.7 percent, of the fund balance constitutes unassigned fund balance.

The City's General Fund reported a positive change in fund balance for the year of \$501,359, an increase of 7.3 percent. The increase was primarily due to the fact that sales tax, home rule sales tax, food and beverage tax, and the cable television franchise fee collections were better than anticipated. In addition, personnel costs were lower than anticipated and the City deferred a major software upgrade to the next fiscal year.

The General Fund is the chief operating fund of the City. At April 30, 2018, unassigned fund balance in the General Fund was \$7,115,874 which represents 96.0 percent of the total fund balance of the General Fund. As a measure of the General Fund's liquidity, it may be useful to compare unassigned fund balance to total fund expenditures. Unassigned fund balance in the General Fund represents approximately 33.5 percent of total General Fund expenditures.

Management's Discussion and Analysis April 30, 2018

### FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS (Continued)

#### **Proprietary Funds**

The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

The City reports the Water Department Fund, Sewer Department Fund, Storm Sewer Fund, and Landfill Closure Fund as major proprietary funds. The Water Department Fund accounts for all of the operations of the municipal water and the Sewer Department Fund accounts for all of the operations of the sewer system. Water is sold to all municipal customers at a rate of \$0.00179 per gallon and a rate of \$0.0042 per gallon for sewer. Monthly rates also include a meter fee along with additional debt service and capital improvement fees.

The net position in the Water Department Fund during the current fiscal year was \$26,438,860, while the previous fiscal year reported a net position of \$25,412,189. Unrestricted net position in the Water Department Fund totaled \$7,233,324 at April 30, 2018.

The net position in the Sewer Fund during the current fiscal year was \$11,287,316, while the previous fiscal year reported a net position of \$10,754,909. Unrestricted net position in the Sewer Department Fund totaled (\$4,815,400) at April 30, 2018.

The net position in the Storm Sewer Fund during the current fiscal year was \$1,949,705, while the previous fiscal year reported a net position of \$1,329,870. Unrestricted net position in the Storm Sewer Department Fund totaled \$1,005,881 at April 30, 2018.

The net position in the Landfill Closure Fund during the current fiscal year was (\$4,391,457), while the previous fiscal year reported a net position of (\$4,473,607). Unrestricted net position in the Landfill Closure Fund totaled (\$4,391,457) at April 30, 2018.

### **GENERAL FUND BUDGETARY HIGHLIGHTS**

General Fund actual revenues for the year totaled \$21,607,653, compared to budgeted revenues of \$21,257,365, which is 1.6 percent higher than budgeted revenues. The variance is due primarily to the tax, licenses, permits and fees, and fines and forfeits revenues being over budget by \$518,267, \$94,726, and \$34,578, respectively.

The General Fund actual expenditures for the year were \$21,254,357, compared to budgeted expenditures of \$21,917,186, which is 3.0 percent lower than budgeted expenditures. The general government, public safety, public works, and culture and recreation functions' actual expenditures were lower than budgeted expenditures by \$198,009, \$340,314, \$116,214, and \$20,175, respectively.

Management's Discussion and Analysis April 30, 2018

# **CAPITAL ASSETS AND DEBT ADMINISTRATION**

## **Capital Assets**

The City's investment in capital assets for its governmental and business-type activities as of April 30, 2018 was \$86,842,216 (net of accumulated depreciation). This investment in capital assets includes land, construction in progress, buildings, equipment, vehicles, and infrastructure.

	Capital Assets, Net of Accumulated Depreciation										
	Governmen	tal Activities	Business-ty	pe Activities	Total						
	2018	2017	2018	2017	2018	2017					
						_					
Land	\$ -	\$ -	\$ 83,809	\$ 53,809	\$ 83,809	\$ 53,809					
Construction in Progress	-	-	39,235	8,309,832	39,235	8,309,832					
Buildings	10,514,652	10,764,116	11,433,406	11,838,793	21,948,058	22,602,909					
Equipment	442,901	423,348	9,338,294	8,061,840	9,781,195	8,485,188					
Vehicles	2,273,989	1,827,085	-	-	2,273,989	1,827,085					
Infrastructure	5,549,888	5,756,279	47,166,042	39,901,477	52,715,930	45,657,756					
						_					
Total	\$18,781,430	\$18,770,828	\$68,060,786	\$68,165,751	\$86,842,216	\$86,936,579					

This year's major additions included:

Governmental Activities		Business-Type Activities		
Building	\$ 37,796	Land	\$	30,000
Vehicles	97,635	Construction in Progress		39,235
Infrastructure	 839,346	Equipment	1	,908,140
		Infrastructure		480
	\$ 974,777			
			\$1	,977,855

Additional information on the City of Freeport's capital assets can be found in Note 5 on pages 44-45 of this report.

Management's Discussion and Analysis April 30, 2018

# CAPITAL ASSETS AND DEBT ADMINISTRATION (Continued)

#### **Debt Administration**

At year-end, the City of Freeport had total outstanding debt of \$42,247,802 as compared to \$42,442,021 the previous year, a decrease of 0.5 percent. The following is a comparative statement of outstanding debt:

	Long Term Debt Outstanding								
	Governmen	tal Activities	Business-ty	pe Activities	Total				
	2018	2017	2018	2017	2018	2017			
General Obligation Bonds	\$ 4,849,650	\$5,069,650	\$17,180,350	\$18,255,350	\$22,030,000	\$23,325,000			
Installment Notes Payable	819,029	627,820	994,384	107,022	1,813,413	734,842			
TIF Revenue Note	948,804	950,000	-	-	948,804	950,000			
IEPA Loans Payable		-	17,455,585	17,432,179	17,455,585	17,432,179			
Total	\$ 6,617,483	\$ 6,647,470	\$35,630,319	\$35,794,551	\$42,247,802	\$42,442,021			

Additional information on the City of Freeport's capital assets can be found in Note 6 on pages 46-54 of this report.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES**

The City is faced with a multitude of challenges. The City's population continues to decline, which contributes to the declining property and income tax base. The City's unemployment rate is higher than the national rate, but the same or lower than the state rate. With economic challenges, the City has placed increased focus on expense management and organizational review resulting in increases in the efficiency and productivity from continued organizational structure changes.

Although challenges still exist, the City is cognizant of the need to continue investing in its infrastructure. The City is committed to improving roadways, water, and sewer utilities and investing in economic development programs that will provide the stimulus the City needs. On May 2, 2018, the City borrowed \$1,045,000 over a 15 year period for business development in the downtown area. The City plans to use money from the Downtown T.I.F. District to repay the loan.

#### REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the City of Freeport's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be directed to the Office of the Finance Director, City of Freeport, 314 W. Stephenson Street, Freeport, Illinois 61032.

	Business- Governmental Type					
		Activities		Activities		Totals
ASSETS						
Current Assets						
Cash and Cash Equivalents	\$	7,815,575	\$	4,450,819	\$	12,266,394
Restricted Cash and Investments	*		Ψ	3,757,599	Ψ	3,757,599
Receivables - Net of Allowances				0,101,000		0,1 01 ,000
Property Taxes		4,337,672		_		4,337,672
Accounts		1,964,903		1,404,368		3,369,271
Due from Other Governments		1,161,718		-		1,161,718
Internal Balances		3,358		(3,358)		-
Prepaids/Inventories		315,867		193,130		508,997
Total Current Assets		15,599,093		9,802,558		25,401,651
Noncurrent Assets						
Net Pension Asset - IMRF		1,088,928		617,532		1,706,460
Capital Assets						
Nondepreciable		-		123,044		123,044
Depreciable		35,937,628		100,881,206		136,818,834
Accumulated Depreciation		(17,156,198)		(32,943,464)		(50,099,662)
Total Noncurrent Assets		19,870,358		68,678,318		88,548,676
Total Assets		35,469,451		78,480,876		113,950,327
DEFENDED OUTELOWS OF DESCUIDES						
DEFERRED OUTFLOWS OF RESOURCES						
Deferred Outflows - IMRF		680,785		386,072		1,066,857
Deferred Outflows - Police Pension		10,788,128		, -		10,788,128
Deferred Outflows - Firefighters' Pension		15,506,647		-		15,506,647
Č						
Total Deferred Outflows of Resources		26,975,560		386,072		27,361,632
Total Assets and Deferred						
Outflows of Resources	\$	62,445,011	\$	78,866,948	\$	141,311,959

	Governmental	Business- Type	
	Activities	Activities	Totals
LIADULTICO			
LIABILITIES Current Liabilities			
Accounts Payable	\$ 592,059	\$ 723,613	\$ 1,315,672
Accrued Payroll	448,689		528,796
Deposits Payable	-	327,134	327,134
Accrued Interest	53,393		312,829
Unrearned Revenues	-	41,901	41,901
Other Payables	4,607		4,607
Due to Other Funds	4,007		-,007
Current Portion of Long-Term Debt	545,144	2,037,970	2,583,114
Total Current Liabilities	1,643,892		5,114,053
Noncurrent Liabilities	1,010,002	0,170,101	0,111,000
Compensated Absences Payable	487,153	113,101	600,254
Net Pension Liability - Police Pension	34,135,166		34,135,166
Net Pension Liability - Fire Pension	28,580,761		28,580,761
Net Other Post-Employment	20,000,101		20,000,707
Benefits Obligation Payable	7,458,747	-	7,458,747
General Obligation Bonds Payable	4,574,650		20,665,000
Installment Notes Payable	548,885		548,885
TIF Revenue Note	948,804		948,804
IEPA Loans Payable	-	16,678,062	16,678,062
Notes Payable	_	823,937	823,937
Landfill Closure Liability	_	4,365,000	4,365,000
Total Noncurrent Liabilities	76,734,166		114,804,616
Total Liabilities	78,378,058		119,918,669
DEFERRED INFLOWS OF RESOURCES			
Property taxes	4,337,672		4,337,672
Deferred Inflows - IMRF	2,509,930		3,933,319
Deferred Inflows - Police Pension	1,232,557		1,232,557
Deferred Inflows - Firefighters' Pension	991,986		991,986
Total Deferred Inflows of Resources	9,072,145		10,495,534
Total Liabilities and Deferred Inflows of Resources	87,450,203	42,964,000	130,414,203
NET POSITION			
	14,443,883	32,494,477	46 020 260
Net Investment in Capital Assets Restricted:	14,443,003	32,494,477	46,938,360
	1 740 460		1 740 460
Property Taxes - Special Revenues Capital Projects	1,740,460 423,153		1,740,460 423,153
Capital Projects Cemetery Care	423,133 131,220		131,220
Bond Ordinance	131,220	3,757,599	3,757,599
Unrestricted	- (41,743,908		(42,093,036)
Smosmoled	(+1,743,300	<i>)</i> (343,120)	(72,030,000)
Total Net Position	\$ (25,005,192	) \$ 35,902,948	\$ 10,897,756

Statement of Activities

For the Fiscal Year Ended April 30, 2018

		Program Revenues					
					Operating	Capital	
			for		Grants/	Grants and	
	 Expenses		Services	C	ontributions	Co	ontributions
Governmental Activities							_
General Government	\$ 8,571,662	\$	4,821,888	\$	2,628,411	\$	239,354
Public Safety	20,592,398		102,000		106,399		-
Public Works	4,104,460		-		143,333		855,229
Culture and Recreation	1,560,190		17,383		-		-
Interest on Long-Term Debt	159,587		-		-		
Total Governmental Activities	 34,988,297		4,941,271		2,878,143		1,094,583
Business Type Activities							
Water Department	2,779,700		5,325,463		-		_
Sewer Department	4,317,264		3,551,841		-		-
Storm Sewer	591,539		711,292		-		-
Landfill Closure	217,703		297,748		-		-
Health and Environment	1,424,460		1,482,809		-		-
Total Business-Type Activities	9,330,666		11,369,153		-		-
Total Primary Government	\$ 44,318,963	\$	16,310,424	\$	2,878,143	\$	1,094,583

General Revenues

Taxes

Property

Retailers Occupation Tax

Other

Intergovernmental - Unrestricted

Income Taxes

State Sales and Use

Replacement Taxes

Interest

Miscellaneous

Change in Net Position

Net Position - Beginning

Net Position - Ending

Net (Expenses)/Revenues											
	Primary Government										
G	Governmental Business-Type										
Activities Activities Totals											
\$	(882,009)	\$	-	\$	(882,009)						
	(20,383,999)		-		(20,383,999)						
	(3,105,898)		-		(3,105,898)						
	(1,542,807)		-		(1,542,807)						
	(159,587)		-		(159,587)						
	(26,074,300)		-		(26,074,300)						
	-		2,545,763		2,545,763						
	-		(765,423)		(765,423)						
	-		119,753		119,753						
	-		80,045		80,045						
	-		58,349	58,349							
	-		2,038,487	2,038,487							
	(26,074,300)		2,038,487		(24,035,813)						
	4,621,908		-		4,621,908						
	7,761,988		-		7,761,988						
	2,545,480		-		2,545,480						
	2,332,827		-	2,332,827							
	671,143		-	671,143							
	450,484		-		450,484						
	72,602		18,099		90,701						
	222,437		265,382		487,819						
	18,678,869		283,481		18,962,350						
	<b></b>				/ <u>-</u>						
	(7,395,431)		2,321,968		(5,073,463)						
	(17,609,761)		33,580,980		15,971,219						
\$	(25,005,192)	\$	35,902,948	\$	10,897,756						
_	, , -,/	<del>-</del>	, ,		, - ,						

Balance Sheet - Governmental Funds April 30, 2018

		General Fund		Nonmajor Funds		Total
ASSETS						
Cash and investments Receivables - Net of Allowances	\$	5,301,533	\$	2,514,042	\$	7,815,575
Property Taxes Accounts		2,423,594 408,742		1,914,078 1,556,161		4,337,672 1,964,903
Due from Other Governments Due from Other Funds		1,161,718 1,124,284		- 9,643		1,161,718 1,133,927
Prepaids		299,085		16,782		315,867
Total Assets	\$	10,718,956	\$	6,010,706	\$	16,729,662
LIABILITIES						
Accounts Payable Accrued Payroll	\$	317,241 415,341	\$	274,818 33,348	\$	592,059 448,689
Due to Other Funds Other Payables		143,214 4,607		987,355		1,130,569
Total Liabilities		880,403		1,295,521		<u>4,607</u> 2,175,924
DEFERRED INFLOWS OF RESOURCES						
Property Taxes  Total Liabilities and Deferred Inflows		2,423,594		1,914,078		4,337,672
of Resources		3,303,997		3,209,599		6,513,596
FUND BALANCES						
Nonspendable		299,085		16,145		315,230
Restricted Committed		-		2,294,833 488,169		2,294,833 488,169
Assigned		-		1,960		1,960
Unassigned		7,115,874		-		7,115,874
Total Fund Balances		7,414,959		2,801,107		10,216,066
Total Liabilities, Deferred Inflows of Resources and Fund Balances	Ф.	10,718,956	\$	6,010,706	\$	16,729,662
of 1703001063 and I und Dalances	\$	10,710,330	Ψ	0,010,700	Ψ	10,123,002

Reconciliation of Governmental Fund Balances to Net Position - Governmental Activities April 30, 2018

Total Governmental Fund Balances	\$ 10,216,066
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not financial resources and therefore, are not reported in the funds.	18,781,430
The net pension asset is not an available resource and, therefore, is not reported in the fund.  Net Pension Asset - IMRF	1,088,928
Deferred outflows (inflows) of resources related to the pensions are not reported in the funds.	
Deferred Items - IMRF	(1,829,145)
Deferred Items - Police Pension	9,555,571
Deferred Items - Firefighters' Pension	14,514,661
Long-term liabilities are not due and payable in the current	
period and therefore, are not reported in the funds.	
Compensated Absences Payable	(487,153)
Net Pension Liability - Police Pension	(34,135,166)
Net Pension Liability - Firefighters' Pension	(28,580,761)
Net Other Post-Employment Benefit Obligation	(7,458,747)
General Obligation Bonds Payable	(4,849,650)
Installment Notes Payable	(819,029)
TIF Revenue Payable	(948,804)
Accrued Interest Payable	(53,393)
Net Position of Governmental Activities	\$ (25,005,192)

Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds For the Fiscal Year Ended April 30, 2018

	General Fund	Nonmajor Funds	Total
Revenues			
Taxes	\$ 12,760,492	\$ 2,168,884 \$	14,929,376
Licenses, Permits and Fees	825,386	889,818	1,715,204
Intergovernmental	3,704,186	2,867,765	6,571,951
Charges for Services	3,789,611	-	3,789,611
Fines and Forfeits	291,508	-	291,508
Interest	47,122	25,480	72,602
Miscellaneous	189,348	33,266	222,614
Total Revenues	21,607,653	5,985,213	27,592,866
Expenditures			
Current Operating			
General Government	5,951,335	1,854,906	7,806,241
Public Safety	12,382,069	52,290	12,434,359
Public Works	2,561,370	1,308,711	3,870,081
Culture and Recreation	347,700	1,118,771	1,466,471
Capital Outlay	-	795,522	795,522
Debt Service		700,022	700,022
Principal	11,883	606,145	618,028
Interest and Fiscal Charges	-	217,190	217,190
Total Expenditures	21,254,357	5,953,535	27,207,892
Excess of Revenues			
Over Expenditures	353,296	31,678	384,974
Other Financing Sources (Uses)			
Disposal of Capital Assets	6,397	6,140	12,537
Debt Issuance	34,961	553,080	588,041
Transfers In	430,000	564,377	994,377
Transfers Out	(323,295)	(671,082)	(994,377)
Total Other Financing Sources (Uses)	148,063	452,515	600,578
Net Change in Fund Balances	501,359	484,193	985,552
Fund Balances - Beginning	6,913,600	2,316,914	9,230,514
Fund Balances - Ending	\$ 7,414,959	\$ 2,801,107 \$	10,216,066

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities - Governmental Activities
For the Fiscal Year Ended April 30, 2018

Net Change in Fund Balances - Total Governmental Funds	\$	985,552
Amounts reported for governmental activities in the Statement of Activities are different because		
Governmental funds report capital outlay as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.  Capital Outlays  Depreciation Expense  Disposals - Cost  Disposals - Accumulated Depreciation		974,777 (802,258) (149,380) (12,537)
The net effect of deferred outflows (inflows) of resources related to the pensions not reported in the funds.  Change in Deferred Items - IMRF  Change in Deferred Items - Police Pension  Change in Deferred Items - Firefighters' Pension		(2,448,002) 8,551,107 13,523,547
The issuance of long-term debt provides current financial resources to governmental funds, while repayment of the principal on long-term debt consumes the current financial resources of the governmental funds.  Additions to Compensated Absences Payable  Deductions to Net Pension Liability - IMRF  Additions to Net Pension Liability - Police Pension  Additions to Net Pension Liability - Firefighters' Pension  Additions to Net Other Post-Employment Benefit Obligations  Retirement of Debt  Debt Issuance	•	(41,162) 2,268,817 12,115,805) 17,239,650) (978,027) 616,832 (588,041)
Changes to accrued interest on long-term debt in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.		57,603
Changes in Net Position of Governmental Activities	\$	(7,396,627)

		Water Department
ASSETS		
Current Assets	Φ.	0.057.700
Cash and Investments	\$	3,257,708
Restricted Cash and Investments		2,564,989
Receivables - Net of Allowances		000 000
Accounts		863,902
Due from Other Funds		4,597,571
Prepaid expense		13,039
Inventories		10,667
Total Current Assets		11,307,876
Noncurrent Assets		
Net Pension Asset - IMRF		241,530
Capital Assets		
Nondepreciable		46,548
Depreciable		37,599,058
Accumulated Depreciation		(9,519,044)
Total Noncurrent Assets		28,368,092
Total Assets		39,675,968
DEFERRED OUTFLOWS OF RESOURCES		
Deferred Outflows - IMRF		151,001
Total Assets/ Deferred Outflows of Resources		39,826,969
LIABILITIES		· · · · · · · · · · · · · · · · · · ·
Current Liabilities		
Accounts Payable		410,811
Accrued Payroll		31,350
Deposits Payable		320,249
Accrued Interest		23,196
Due to Other Funds		510,400
Unearned revenue		-
Current Portion of Long-Term Debt		455,397
Total Current Liabilities		1,751,403
Noncurrent Liabilities		., ,
Compensated Absences Payable		49,369
General Obligation Bonds Payable		-
IEPA Loans Payable		10,993,574
Notes Payable		37,044
Landfill Closure Liability		-
Total Noncurrent Liabilities		11,079,987
Total Liabilities		12,831,390
DEFERRED INFLOWS OF RESOURCES		12,001,000
Deferred Inflows - IMRF		556,719
Total Liabilities and Deferred Inflows of Resources		13,388,109
NET POSITION		13,366,109
Net Investment in Capital Assets		16,640,547
Restricted - Bond Ordinance		2,564,989
Unrestricted (Deficit)		7,233,324
Total Net Position	\$	26,438,860

		Daoine	00 1990710	, ci vicio	s - Enterprise	Nonmajor	
	Sewer	Sto	orm		Landfill	 Health and	
	Department		wer		Closure	Environment	Totals
\$	-	\$	841,261	\$	124,851	\$ 226,999	\$ 4,450,81
	1,192,610		-		-	-	3,757,59
	280,305		260,161		-	-	1,404,36
	-		-		-	509,036	5,106,60
	35,353		410		-	-	48,80
	133,661		-		-	-	144,32
	1,641,929		1,101,832		124,851	736,035	14,912,52
	057.700		40.040				047.50
	357,792		18,210		-	-	617,53
	76,496		-		-	-	123,04
	53,035,511		0,246,637		-	-	100,881,20
	(20,760,207)		(2,664,213)		-	-	(32,943,46
	32,709,592		7,600,634		<u> </u>	<u> </u>	68,678,31
	34,351,521		8,702,466		124,851	736,035	83,590,84
	223,687		11,384		-	-	386,07
	34,575,208		8,713,850		124,851	736,035	83,976,91
	149,840		54		45,397	117,511	723,61
	46,380		2,377		-	-	80,10
	6,885				-	-	327,13
	159,018		77,222		-	-	259,43
	4,599,454		111		-	-	5,109,96
	-		-		41,901	-	41,90
	1,166,135		380,000		36,438	- 447.544	2,037,97
	6,127,712		459,764		123,736	117,511	8,580,12
	59,927		3,805		-	-	113,10
	9,831,750		6,258,600		-	-	16,090,35
	5,684,488		-		-	-	16,678,06
	759,321		-		27,572	-	823,93
	-		-		4,365,000	-	4,365,00
	16,335,486		6,262,405		4,392,572	-	38,070,45
	22,463,198		6,722,169		4,516,308	117,511	46,650,57
	824,694		41,976			<u>-</u>	 1,423,38
	23,287,892		6,764,145		4,516,308	117,511	48,073,96
	14,910,106		943,824		-	-	32,494,47
	1,192,610		-		-	-	3,757,59
	(4,815,400)		1,005,881		(4,391,457)	 618,524	 (349,12
5	11,287,316	\$	1,949,705	\$	(4,391,457)	\$ 618,524	\$ 35,902,9

Statement of Revenues, Expenses and Changes in Net Position - Proprietary Funds For the Fiscal Year Ended April 30, 2018

	Business-Type Activities - Enterprise								
					Nonmajor				
	Water	Sewer	Storm	Landfill	Health and				
	Department	Department	Sewer	Closure	Environment	Totals			
0									
Operating Revenues	<b>^</b>					<b>.</b>			
Charges for Services	\$ 5,325,463	\$ 3,551,841	\$ 711,292	\$ 297,748	\$ 1,482,809	\$ 11,369,153			
Operating Expenses									
Operations	1,794,352	2,733,743	134,093	216,061	1,424,460	6,302,709			
Depreciation	719,758	1,142,347	220,713	-	-	2,082,818			
Total Operating Expenses	2,514,110	3,876,090	354,806	216,061	1,424,460	8,385,527			
			·	·					
Operating Income (Loss)	2,811,353	(324,249)	356,486	81,687	58,349	2,983,626			
Name of the Date of the Control of t									
Nonoperating Revenues (Exper	-	10.450		0.405	0.550	10.000			
Interest Income	904	12,452	82	2,105	2,556	18,099			
Connection Fees	-	3,485	-	-	-	3,485			
Other Income	180,004	81,893	-	-	-	261,897			
Interest Expense	(265,590)	(441,174)	(236,733)	(1,642)	-	(945,139)			
	(84,682)	(343,344)	(236,651)	463	2,556	(661,658)			
Income Before Transfers	2,726,671	(667,593)	119,835	82,150	60,905	2,321,968			
Transfers In	-	1,200,000	500,000	-	-	1,700,000			
Transfers Out	(1,700,000)	-	-	-	-	(1,700,000)			
Total transfers	(1,700,000)	1,200,000	500,000	-	-				
Change in Net Position	1,026,671	532,407	619,835	82,150	60,905	2,321,968			
Net Position - Beginning	25,412,189	10,754,909	1,329,870	(4,473,607)	557,619	33,580,980			
Net Position - Ending	\$ 26,438,860	\$ 11,287,316	\$ 1,949,705	\$ (4,391,457)	\$ 618,524	\$ 35,902,948			

		Water
	D	epartment
Cash Flows from Operating Activities		
Receipts from Customers and Users	\$	5,303,670
Payments to Suppliers		(858,287)
Payments to Employees		(890,515)
Net Cash Provided by Operating Activities		3,554,868
Cash Flows from Capital and Related Financing Activities		
Payments to Other Funds		1,305,885
Payment of Debt Principal		(434,512)
Purchase of Capital Assets		(1,043,416)
Transfers from Other Funds		(1,700,000)
Proceeds of Debt Issuance		829,545
Interest and Fiscal Charges		(276,149)
<b>G</b>		(1,318,647)
Cash Flows from Investing Activities		
Interest Received		904
Net Change in Cash and Cash Equivalents		2,237,125
Cash and Cash Equivalents - Beginning		3,585,572
Cash and Cash Equivalents - Ending	\$	5,822,697
Reconciliation of Operating Income to Net Cash Provided (Used) by Operating Activities Operating Income (Loss) Adjustments to Reconcile Operating Income Income to Net Cash Provided by (Used in) Operating Activities:	\$	2,811,353
Depreciation		719,758
Other Income		180,004
(Increase) Decrease in Current Assets		(418,209)
Increase (Decrease) in Current Liabilities		261,962
Net Cash Provided by Operating Activities	\$	3,554,868

Business-Typ	e Activities -	Enterprise
--------------	----------------	------------

		busines	ss-Type Acti	villes	s - Enterprise				
							Nonmajor		
	Sewer	St	Storm		Landfill		Health and		
	Department	Se	wer		Closure		Environment		Totals
\$	3,879,936	\$	690,314	\$	298,650	\$	1,421,449	\$	11,594,019
	(1,593,251)		(44,993)		(211,200)		(1,425,256)		(4,132,987)
	(1,464,130)		(85,097)		-		-		(2,439,742)
	822,555		560,224		87,450		(3,807)		5,021,290
	(483,621)		(289,562)		-		-		532,702
	(1,050,019)		(380,000)		(43,012)		-		(1,907,543)
	(934,439)		-		-		-		(1,977,855)
	1,200,000		500,000		-		-		-
	913,766		-		-		-		1,743,311
	(459,564)		(239,951)		(1,642)		-		(977,306)
	(813,877)		(409,513)		(44,654)		-		(2,586,691)
	12,452		82		2,105		2,556		18,099
	21,130		150,793		44,901		(1,251)		2,452,698
	1,171,480		690,468		79,950		228,250		5,755,720
\$	1,192,610	\$	841,261	\$	124,851	\$	226,999	\$	8,208,418
\$	(324,249)	¢	356,486	\$	81,687	\$	58,349	\$	2,983,626
Ψ	(324,243)	Ψ	330,400	Ψ	01,007	Ψ	30,343	Ψ	2,903,020
	1,142,347		220,713		-		-		2,082,818
	85,378		· -		-		-		265,382
	21,825		(30,830)		-		(61,360)		(488,574)
	(102,746)		13,855		5,763		(796)		178,038
	, -/				,		,/		,
\$	822,555	\$	560,224	\$	87,450	\$	(3,807)	\$	5,021,290

Fiduciary Funds Statement of Fiduciary Net Position April 30, 2018

	-	Private Purpose Trust	Pension Trust	 Agency
ASSETS				
Cash and Cash Equivalents	\$	45,895	\$ 1,307,597	\$ 326,399
Investments U.S. Government and Agency Obligations State and Local Obligations Corporate Obligations Common Stocks Mutual Funds		- - - -	7,412,199 1,196,996 10,840,350 5,366,899 31,744,886	- - - -
Receivables - Net of Allowances Accrued Interest Loans		- -	143,852 -	 - 151,769
Total Assets	\$	45,895	\$ 58,012,779	\$ 478,168
LIABILITIES				
Accounts Payable Due to Others	\$	1,283 -	\$ <u>-</u>	\$ - 478,168
Total Liabilities		1,283		\$ 478,168
NET POSITION				
Net Position Restricted for Pensions	\$	44,612	\$ 58,012,779	

Fiduciary Funds - Trust Funds Statement of Changes in Fiduciary Net Position For the Fiscal Year Ended April 30, 2018

	Private Purpose Trust	Pension Trust
Additions Foreign Fire Insurance Contributions - Employer Contributions - Plan Members	\$ 32,232 \$ - -	- 2,324,621 609,758
Other Income  Total Contributions	 300	8,807
Investment Income	32,532	2,943,186
Interest Earned Net Change in Fair Value	 630 - 630	6,998 4,249,966 4,256,964
Less Investment Expenses  Net Investment Income	 - 630	(156,624) 4,100,340
Total Additions	 33,162	7,043,526
Deductions Administration Benefits and Refunds Other Charges and Services	 - - 44,279	52,454 5,350,069 -
Total Deductions	 44,279	5,402,523
Change in Fiduciary Net Position	(11,117)	1,641,003
Net Position - Beginning	 55,729	56,371,776
Net Position - Ending	\$ 44,612 \$	58,012,779

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Freeport (City) is governed by an elected eight-member City Council. The City's major operations include public works, finance, police, fire, and culture and recreation.

The financial statements of the City have been prepared in conformity with accounting principles generally accepted in the United States of America, as applied to government units (hereinafter referred to as generally accepted accounting principles (GAAP)). The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the significant accounting policies of the City.

### a. Reporting Entity

The City's financial reporting entity comprises the following:

**Primary Government** 

City of Freeport

In determining the financial reporting entity, the City complies with the provisions of GASB Statement No. 61, "The Financial Reporting Omnibus – an Amendment of GASB Statements No. 14 and No. 34," and includes all component units that have a significant operational or financial relationship with the City. Based upon the criteria set forth in the GASB Statement No. 61, there are no component units included in the reporting entity.

### b. Police Pension Employees Retirement System

The City's sworn police employees participate in the Police Pension Employees Retirement System (PPERS). PPERS functions for the benefit of these employees and is governed by a five-member pension board. Two members appointed by the City's Mayor, one elected pension beneficiary and two elected police employees constitute the pension board. The participants are required to contribute a percentage of salary as established by state statue and the City is obligated to fund all remaining PPERS costs based upon actuarial valuations. The State of Illinois is authorized to establish benefit levels and the City's contributions levels. Although it is legally separate from the City, the PPERS is reported as if it were part of the primary City because its sole purpose is to provide retirement benefits for the City's police employees. The PPERS is reported as a pension trust fund.

#### c. Firefighters' Pension Employees Retirement System

The City's sworn full-time firefighters participate in the Firefighters' Pension Employees Retirement System (FPERS). FPERS functions for the benefit of these employees and is governed by a five-member pension board, with two members appointed by the City's Mayor, two elected from active participants of the Fund, and one elected from the retired members of the Fund. The participants are required to contribute a percentage of salary as established by state statue and the City is obligated to fund all remaining FPERS costs based upon actuarial valuations. The State of Illinois is authorized to establish benefit levels and the City is authorized to approve the actuarial assumptions used in the determination of the City's contribution levels. Although it is legally separate from the City, the FPERS is reported as if it were part of the primary government because its sole purpose is to provide retirement benefits for the City's sworn full-time firefighters. The FPERS is reported as a pension trust fund.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### d. Fund Accounting

The City uses funds to report on its financial position and the changes in its financial position. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fund is a separate accounting entity with a self-balancing set of accounts. The minimum number of funds is maintained consistent with legal and managerial requirements. Funds are classified into the following categories: governmental, proprietary, and fiduciary.

Governmental funds are used to account for all or most of a government's general activities, including the collection and disbursement of restricted or committed monies (special revenue funds), the funds restricted, committed or assigned for the acquisition or construction of capital assets (capital projects funds) and the funds restricted, committed or assigned for the servicing of general long-term debt (debt service funds). The general fund is used to account for all activities of the general government not accounted for in some other fund.

Proprietary funds are required to account for operations for which a fee is charged to external users for goods or services and the activity is financed with debt that is solely secured by a pledge of the net revenues, has third party requirements that the cost of providing services, including capital costs, be recovered with fees and charges, or establishes fees and charges based on a pricing policy designed to recover similar costs.

Fiduciary funds are used to account for assets held on behalf of outside parties, including other governments, or on behalf of other funds within the government.

## e. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the City. The effect of material interfund activity has been eliminated from these statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function, segment or program are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and grants and shared revenues that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental, proprietary and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

The City reports the following major governmental fund:

The General Fund is the City's primary operating fund. It accounts for all financial resources of the City, except those accounted for in another fund.

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The City reports the following nonmajor governmental funds:

Special revenue funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. The City maintains eleven nonmajor special revenue funds.

Debt service fund is used to account for the accumulation of funds for the periodic payment of principal and interest on general long-term debt. The Debt Service Fund is treated as a nonmajor fund.

Capital projects funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by business-type/proprietary funds). The City maintains two nonmajor capital projects funds.

Permanent funds are used to account for resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that support the City's programs, that is, for the benefit of the City or its citizenry. The City maintains one nonmajor permanent fund.

The City reports the following proprietary funds:

Enterprise funds are required to account for operations for which a fee is charged to external users for goods or services and the activity is financed with debt that is solely secured by a pledge of the net revenues, has third party requirements that the cost of providing services, including capital costs, be recovered with fees and charges, or establishes fees and charges based on a pricing policy designed to recover similar costs. The City maintains five enterprise funds. The Water Department Fund, a major fund, is used to account for the costs related to the operation of the City's water system. Funding is provided by user fees. The Sewer Department Fund, also a major fund, is used to account for the costs related to the operation of the City's sewer system. Funding is provided by user fees. The Storm Sewer System Fund, treated as a major fund, is used to account for the costs related to the operation of the City's storm sewer system. Funding is provided by user fees. The Landfill Closure Fund, treated as a major fund, is used to account for the long-term maintenance of landfill #2, 3, 4 and all associated expenditures related to laboratory testing for said landfills. The Health and Environment Fund, treated as a nonmajor fund, is used to account for the revenues and expenses related to garbage collection and recycling programs.

Fiduciary funds are used to report assets held in a trustee or agency capacity by the City for others and therefore are not available to support City programs. The reporting focus is on net position and changes in net position, and is reported using accounting principles similar to proprietary funds.

The City reports the following fiduciary funds:

Private purpose trust funds are used to account for assets held in a trustee capacity by the City for foreign fire insurance. The Foreign Fire Fund is used to account for the activities of the foreign fire insurance amounts held by the City to be spent for qualified fire activities.

Pension trust funds are used to account for assets held in a trustee capacity by the City for pension benefit payments. The Police Pension Fund accounts for the accumulation of resources to pay retirement and other related benefits for sworn members of the City's police force. The Firefighters' Pension Fund accounts for the accumulation of resources to pay retirement and other related benefits for sworn members of the City's Fire Department.

Agency funds are used to account for assets held by the City in a purely custodial capacity. The Revolving Loan Fund is used to account for the activities of the revolving loan amounts held by the City to be spent for qualified economic development loans.

The City's fiduciary funds are presented in the fiduciary fund financial statement by type (private purpose trust, pension trust and agency). Since by definition these assets are being held for the benefit of a third party (other local governments, private parties, pension participants, etc.) and cannot be used to address activities or obligations of the City, these funds are not incorporated into the government-wide statements.

## f. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary funds and fiduciary funds financial statements. Revenues and additions are recorded when earned and expenses and deductions are recorded when a liability is incurred. Property taxes are recognized as revenues in the year for which they are levied (i.e., intended to finance). Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. The City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a fund liability is incurred. However, debt service expenditures are recorded only when payment is due unless payment is due shortly after year end.

Property taxes, sales and use taxes (owed to the state at year end), franchise taxes, licenses, charges for services and interest associated with the current fiscal period are all considered to be susceptible to accrual and are recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the City.

The City reports deferred/unearned revenue and unavailable revenue on its financial statements. Unavailable revenues arise when a potential revenue does not meet both the available criteria for recognition in the current period, under the modified accrual basis of accounting. Deferred/unearned revenue arises when a revenue is measurable but not earned under the accrual basis of accounting. Deferred/unearned revenues also arise when resources are received by the City before it has a legal claim to them or prior to the provision of services, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the City has a legal claim to the resources, the liability and deferred inflows of resources for deferred/unearned and unavailable revenue are removed from the financial statements and revenue is recognized.

# g. Cash and Cash Equivalents

The City considers liquid deposits or investments with a maturity of three months or less when purchased to be cash equivalents.

### h. Investments

Investments are generally reported at fair value. Short-term investments are reported at cost, which approximates fair value. For investments, the City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in activate markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

#### i. Restricted Cash and Investments

Certain proceeds of bonds, as well as certain resources set aside for their repayment, are classified as restricted assets on the balance sheet because their use is limited by bond covenants.

# j. Receivables

In the government-wide financial statements, receivables consist of all revenue earned at yearend and not yet received. Allowances for uncollectible accounts receivable are based upon historical trends and the periodic aging of accounts receivable. Major receivables balances for governmental activities include property taxes, sales and use taxes, income taxes, utility taxes and grants. Business-type activities report utility charges as their major receivables.

## k. Prepaid Items/Inventories

Prepaids/inventories are valued at cost, which approximates market, using the first-in/first-out (FIFO) method. The costs of governmental fund-type prepaids/inventories are recorded as expenditures when consumed rather than when purchased. Certain payments to vendor reflect costs applicable to future accounting periods and are recorded as prepaids in both the government-wide and fund financial statements.

## I. Capital Assets

Capital assets are recorded as expenditures at the time of purchase. Capital assets, which include property, plant, equipment, intangible and infrastructure assets (e.g., storm sewers and similar items), are reported in the applicable governmental columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of \$15,000 to \$100,000 or more and an estimated useful life in excess of one year. Capital assets in the proprietary funds are capitalized in the fund in which they are utilized. The valuation bases for proprietary fund capital assets are the same as those used for the general capital assets. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value or service capacity of the asset or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings	50
Equipment	5 - 20
Vehicles	5 - 15
Infrastructure	50

### m. Compensated Absences

The City accrues accumulated unpaid vacation and associated employee-related costs when earned (or estimated to be earned) by the employee. In accordance with GASB Statement No. 16, no liability is recorded for nonvesting accumulation rights to receive sick pay benefits. However, a liability is recognized for that portion of accumulates sick leave that is estimated to be taken as "terminal leave" prior to retirement. All vacation pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a results of employee resignations and retirements.

# n. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities column. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed in the year of issuance.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures.

## o. Net Position/Fund Balance

In the fund financial statements, governmental funds report nonspendable fund balance for amounts that are either not in spendable form or are legally or contractually required to be maintained intact. Restrictions of fund balance are reported for amounts constrained by legal restrictions from outside parties for a specific purpose, or externally imposed by outside entities. None of the restricted fund balance resulted from enabling legislation adopted by the City. Committed fund balance is constrained by formal actions of the City Board, which is considered the City's highest level of decision-making authority. Formal actions include ordinances approved by the Board. Assigned fund balance represents amounts constrained by the City's intent to use them for a specific purpose. The authority to assign fund balance has been delegated to the City Administrator. Any residual fund balance of the General Fund is reported as unassigned.

The City's flow of funds assumption prescribes that the funds with the highest level of constraint are expended first. If restricted or unrestricted funds are available for spending, the restricted funds are spent first. Additionally, if different levels of unrestricted funds are available for spending, the City considers committed funds to be expended first followed by assigned and then unassigned funds.

In the government-wide financial statements, restricted net positions are legally restricted by outside parties for a specific purpose. Net investment in capital assets represents the book value of capital assets less any long-term debt issued to acquire or construct the capital assets. Unrestricted net position includes all other net position balances that do not meet the definition or "restricted" or "net investment in capital assets."

### p. Interfund Transactions

Interfund services are accounted for as revenues or expenditures. Transactions that constitute reimbursements to a fund for expenditures initially made from it that are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the fund that is reimbursed.

All other interfund transactions, except interfund services and reimbursements, are reported as transfers.

# q. Interfund Receivables/Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds."

Advances between funds, if any, as reported in the fund financial statements, are offset by a nonspendable fund balance account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

## r. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

# s. Use of Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

## 2. DEPOSITS WITH FINANCIAL INSTITUTIONS

## a. Permitted Deposits and Investments

The City maintains a cash and investment pool that is available for use by all funds except the pension trust funds. Each fund type's portion of this pool is displayed on the financial statements as "cash and investments." In addition, investments are separately held by several of the City's funds. The deposits and investments of the pension trust funds are held separately from those of other funds. The City's investment policy authorizes the City to invest in all investments allowed by Illinois Compiles Statutes.

Statutes authorize the City to make deposits/invest in commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. Agencies, obligations of States and their political subdivisions, credit union shares, repurchase agreements, commercial paper rated within the three highest classifications by at least two standard rating services and the Illinois Funds.

The Illinois Funds is investment pool created and regulated by the Illinois General Assembly. The fair value of the City's investment in Illinois Funds has been determined using the net asset value (NAV) per share (or its equivalent) of the investments. The NAV of Illinois Funds is determined as of the close of business on each Illinois banking day. Illinois Funds invests in high-quality short-term debt instruments (U.S. Treasuries, U.S. agencies, and commercial paper), and shares may be redeemed on demand. There were no known restrictions on redemption of the City's investments as of April 30, 2018.

It is the policy of the City to invest its funds in a manner which will provide the highest investment return with the maximum security while meeting the daily cash flow demands of the City and conforming to all state and local statutes governing the investment of public funds, using the "prudent person" standard for managing the overall portfolio. The primary objectives of the policy are legality, safety (preservation of capital and protection of investment principal), liquidity and yield.

## b. Deposits with Financial Institutions

Custodial credit risk for deposits with financial institutions is the risk that in the event of bank failure, the City's deposits may not be returned to it. The City's investment policy requires pledging of collateral for all funds on deposit, including checking accounts and certificates of deposit, that are in excess of FDIC. The collateral must be in the name of the City and held at an independent third party institution and must be evidenced by a written agreement.

At year-end, the carrying amount of the City's deposits for governmental and business-type activities totaled \$10,617,430 and the bank balances totaled \$10,665,035. Additionally, the City has \$5,363,463 invested in the Illinois Funds, with an average maturity of less than one year and is measured at net asset value per share determined by the pool and \$41,875 invested in Savings Bonds, with average maturities of one to five years and are valued using other observable inputs (Level 2 inputs). Additionally, the City keeps petty cash of \$1,225 for a total carrying amount of cash and cash equivalents of \$16,023,993.

## c. City Investments

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The City has no specific investment policy on interest rate risk.

#### Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The City's investment policy does not address credit risk. At year-end, the City's investment in the Illinois Funds has a rating of AAAm by Standard & Poor's.

### Custodial Credit Risk

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the City will not be able to recover the value of its investments that are in possession of an outside party. The City's investment policy does not address custodial credit risk for deposits however, the City does have collateral, federal depository or equivalent insurance with its depository institutions. At year-end, the entire amount of the bank balance of deposits was covered by collateral, federal depository or equivalent insurance.

For an investment, this is the risk that in the event of the failure of counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City's investment policy does not address custodial credit risk for investments. At year-end, the City's investments in U.S. Governmental Agencies are all insured or registered with the City or its agent in the City's name. At year-end, the City's investment in Illinois Funds is not subject to custodial credit risk.

#### Concentration of Credit Risk

Concentration of credit risk is the risk that the City has a high percentage of their investments invested in one type of investment. The City's investment policy does not allow for an investment in any one issuer that is in excess of 5 percent of the City's total investments. At year-end, the City does not have any investments over 5 percent of the total cash and investment portfolio (other than investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investments).

### d. Police Pension Fund Investments

Illinois Compiled Statutes (ILCS) limit the Police Pension Plan's (the Plan) investments to those allowable by ILCS and require the Plan's Board of Trustees to adopt an investment policy which can be amended by a majority vote of the Board of Trustees. The Plan's investment policy authorizes the Plan to make deposits/invest in insured commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. agencies, insured credit union shares, money market mutual funds with portfolios of securities issued or guaranteed by the United States Government or agreements to repurchase these same obligations, repurchase agreements, short-term commercial paper rated within the three highest classifications by at least two standard rating services, investment grade corporate bonds and Illinois Funds. The Plan may also invest in certain non-U.S. obligations, Illinois municipal corporations tax anticipation warrants, veteran's loans, obligations of the State of Illinois and its political subdivisions, Illinois insurance company general and separate accounts, mutual funds and corporate equity securities and real estate investment trusts (not to exceed 45% of the total assets of the Police Pension Plan). The pension fund specifically prohibits the investments in futures, options, derivations and other leveraged investments.

The pension fund categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The pension fund has the following fair values and maturities:

	Investment Maturities (in Years)				
					Greater
Investment Type	Fair Value	Less than 1	1-5	6-10	than 10
U.S. Treasuries	\$ 2,459,026	\$ 303,552	\$ 1,355,519	\$ 483,076	\$ 316,879
U.S. Agencies	387,686	-	133,926	-	253,760
State and Local Obligations	483,048	-	143,938	101,674	237,436
Corporate Obligations	4,342,216	127,891	2,886,602	1,327,723	
	•				
	\$ 7,671,976	\$ 431,443	\$ 4,519,985	\$ 1,912,473	\$ 808,075

The pension fund has the following recurring fair value measurements as of April 30, 2018:

		Fair Value Measurements Using			
		Quoted Prices in Active Markets for Indentical Assets	Significant Other Observable	Significant Unobservable Inputs	
Investments by Fair Value Level	April 30, 2018	(Level 1)	Inputs (Level 2)	(Level 3)	
Debt Securities	•				
U.S. Treasuries	\$ 2,459,026	\$ 2,459,026	\$ -	\$ -	
U.S. Agencies	387,686	-	387,686	-	
State and Local Obligations	483,048	-	483,048	-	
Corporate Bonds	4,342,216	-	4,342,216	-	
Equity Securities					
Common Stock	2,018,260	2,018,260	-	-	
Mutual Funds	12,877,633	12,877,633	-		
Total Investments by Fair Value Level	\$22,567,869	\$ 17,354,919	\$ 5,212,950	\$ -	

## Deposits with Financial Institutions

The Police Pension Plan's investment policy requires that any funds deposited directly in financial institutions should be made with fully federally insured financial institutions and that any deposits in excess of FDIC insurance should be collateralized at 110% of the fair market value of the deposits. The collateral will be held in a safekeeping by a third party and evidenced by a written agreement.

At year-end, the carrying amount of the Fund's deposits totaled \$586,513 and the bank balances totaled \$650,881.

### Interest Rate Risk

Other than considering cash flow requirements when selecting investment instruments, the Fund's formal investment policy does not further mitigate interest rate risk.

#### Credit Risk

The Police Pension Fund limits its exposure to credit risk, the risk that the issuer of a debt security will not pay its par value upon maturity, by requiring quarterly review of the returns of the equity portion of investments to address any standard deviations and by targeting 52% investment in secure fixed income investments, primarily investing in obligations guaranteed by the United States Government or securities issued by agencies of the United States Government that are explicitly or implicitly guaranteed by the United States Government. The U.S. Agency Securities are rated AA+. The Corporate Debt Securities have ratings ranging from BBB- to AAA.

## Custodial Credit Risk

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the Police Pension Fund will not be able to recover the value of its investments that are in possession of an outside party. The Police Pension Fund's policy requires securities to be held by a third party custodian in a custodial trust account designated by the Treasurer or authorized depository. To additionally limit its exposure, the Police Pension Fund prepares all transactions that are exposed to custodial credit risk to be processed on a delivery versus payment (DVP) basis with the underlying investments held by a third party acting as the Police Pension Fund's agent separate from where the investment was purchased in the Police Pension Fund's name.

#### Concentration Risk

The Fund's investment policy does not address concentration risk. At year-end, the Fund does not have any investments over 5 percent of the net position (other than investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investments). In addition to the securities and fair values listed above, the Fund also has \$12,877,633 invested in mutual funds and \$2,018,260 invested in common stock.

The Fund's investment policy in accordance with Illinois Complied Statutes (ILCS) establishes the following target allocation across asset classes:

		Long-Term
		Expected Real
Asset Class	Target	Rate of Return
Intermediate Fixed Income	35%	0.2%
U.S. All-Cap Core Equity	17%	5.1%
U.S. Mid-Cap Growth Equity	8%	5.2%
U.S. Small-Cap Value Equity	5%	5.8%
Non-U.S. Large-Cap Core Equity	16%	5.1%
Non-U.S. Large-Cap Growth Equity	4%	0.0%
Non-U.S. Small-Cap Core Equity	5%	5.9%
Global Tactic Asset Allocation	5%	2.8%
Core Real Estate	5%	5.4%
Cash and Cash Equivalents	0%	0.0%

# Rate of Return

For the year ended April 30, 2018, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 7.20%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

# e. Firefighters' Pension Fund

The pension fund has the following fair values and maturities:

	Investment Maturities (in Years)				
					Greater
Investment Type	Fair Value	Less than 1	1-5	6-10	than 10
U.S. Treasuries	\$ 3,929,507	\$ 153,962	\$ 2,655,895	\$ 1,052,400	\$ 67,250
U.S. Agencies	635,980	200,188	175,729	251	259,812
State and Local Obligations	713,948	-	245,846	149,195	318,907
Corporate Obligations	6,498,134	163,700	4,839,146	1,380,811	114,477
	\$ 11,777,569	\$ 517,850	\$ 7,916,616	\$ 2,582,657	\$ 760,446
	•				

The pension fund has the following recurring fair value measurements as of April 30, 2018:

		Fair Value Measurements Using			
		Quoted Prices			
		in Active			
		Markets for	Significant	Significant	
		Indentical	Other	Unobservable	
		Assets	Observable	Inputs	
Investments by Fair Value Level	April 30, 2018	(Level 1)	Inputs (Level 2)	(Level 3)	
Debt Securities					
U.S. Treasuries	\$ 3,929,507	\$ 3,929,507	\$ -	\$ -	
U.S. Agencies	635,980	-	635,980	-	
State and Local Obligations	713,948	-	713,948	-	
Corporate Bonds	6,498,134	-	6,498,134	-	
Equity Securities					
Common Stock	3,348,639	3,348,639	-	-	
Mutual Funds	18,867,253	18,867,253	_	-	
Total Investments by Fair Value Level	\$33,993,461	\$ 26,145,399	\$ 7,848,062	\$ -	

## Deposits with Financial Institutions

The Firefighters' Pension Plan's investment policy requires that any funds deposited directly in financial institutions should be made with fully federally insured financial institutions and that any deposits in excess of FDIC insurance should be collateralized at 110% of the fair market value of the deposits. The collateral will be held in a safekeeping by a third party and evidenced by a written agreement.

At year-end, the carrying amount of the Fund's deposits totaled \$721,084 and the bank balances totaled \$736,035.

### Interest Rate Risk.

Other than considering cash flow requirements when selecting investment instruments, the Fund's formal investment policy does not further mitigate interest rate risk.

## Credit Risk.

The Fund's investment policy states that each investment transaction shall seek to first ensure that capital losses are minimized, whether they be from securities default or erosion of market value.

The Fund's investment policy helps limit its exposure to credit risk by primarily investing in securities issued by the United States Government and/or its agencies that are implicitly guaranteed by the United States Government. At year-end, the Fund's investments in state and local obligations and corporate obligations were either not rated or rated Aaa to Baa3 by Moody's and the U.S. Agencies were either not rated or rated Aaa by Moody's.

### Custodial Credit Risk

The Firefighters' Pension Fund's policy states that all investments of the Fund shall be clearly held and accounted for to indicate ownership by the fund. The fund will direct the registration of securities in its own name or in the name of a nominee created for the express purpose of registration of securities by a national or state bank or trust company authorized to conduct a trust business in the State of Illinois. At year-end, the entire carrying amount of the bank balance of deposits is covered by federal depository or equivalent insurance. Furthermore, the Fund's investment in the U.S. Government and Agency securities are categorized as insured, registered, or held by the Fund or its agent in the Fund's name.

## Custodial Credit Risk

The Fund's investment policy states that all investments of the Fund shall be clearly held and accounted for to indicate ownership by the Fund. The fund will direct the registration of securities in its own name or in the name of a nominee created for the express purpose of registration of securities by a national or state bank or trust company authorized to conduct a trust business in the State of Illinois. At year-end, the entire carrying amount of the bank balance of deposits is covered by federal depository or equivalent insurance. Furthermore, the Fund's investment in the U.S. Government and Agency securities are categorized as insured, registered, or held by the Fund or its agent in the Fund's name.

### Concentration Risk

The Fund's investment policy does not address concentration risk. At year-end, the Fund does not have any investments over 5 percent of the net position (other than investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investments). In addition to the securities and fair values listed above, the Fund also has \$18,867,253 invested in mutual funds and \$3,348,639 invested in common stock.

The Fund's investment policy in accordance with Illinois Complied Statutes (ILCS) establishes the following target allocation across asset classes:

		Long-Term Expected Real
Asset Class	Target	Rate of Return
Intermediate Fixed Income	35%	0.2%
U.S. All-Cap Core Equity	17%	5.1%
U.S. Mid-Cap Growth Equity	8%	5.2%
U.S. Small-Cap Value Equity	5%	5.8%
Non-U.S. Large-Cap Core Equity	16%	5.1%
Non-U.S. Large-Cap Growth Equity	4%	0.0%
Non-U.S. Small-Cap Core Equity	5%	5.9%
Global Tactic Asset Allocation	5%	2.8%
Core Real Estate	5%	5.4%
Cash and Cash Equivalents	0%	0.0%

# Rate of Return

For the year ended April 30, 2018, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 7.90%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

# 3. RECEIVABLES

The following receivables are due from other governments on the statement of net position at April 30, 2018:

Income tax receivable	\$ 351,627
Personal property replacement tax receivable	96,426
Sales and use tax receivable	599,438
Fines and fees receivable	42,864
Grants receivable	34,490
Municipal automobile rent receivable	528
Video gaming revenue receivable	 36,345
Total	\$ 1,161,718

# 4. PROPERTY TAXES

Property taxes are levied in December of each year on all taxable real property in the City and attach as an enforceable lien on the property as of the preceding January 1. Property taxes receivable represent the balance due on the 2017 levy. Tax bills are prepared by the Stephenson County and are payable in two installments, on or about June 1 and September 1. The County collects such taxes and remits them periodically.

# 5. CAPITAL ASSETS

Governmental activities

Governmental capital asset activity for the year ended April 30, 2018 was as follows:

	Balances					Balances
	May 1	lr	Increases		ecreases	April 30
Governmental Activities Capital assets being depreciated Buildings and building improvements Equipment Vehicles	\$ 16,353,559 2,309,322 6,142,322	\$	37,796 97,635 839,346	\$	- - 161,917	\$16,391,355 2,406,957 6,819,751
Infrastructure	10,319,565		-		-	10,319,565
Total capital assets being depreciated	35,124,768		974,777		161,917	35,937,628
Less accumulated depreciation for						
Buildings and building improvements	5,589,443		287,260		-	5,876,703
Equipment	1,885,974		78,082		-	1,964,056
Vehicles	4,315,237		386,683		156,158	4,545,762
Infrastructure	4,563,286		206,391		-	4,769,677
Total accumulated depreciation	16,353,940		958,416		156,158	17,156,198
Total capital assets being depreciated, net	18,770,828		16,361		5,759	18,781,430
Governmental Activities, Net	\$ 18,770,828	\$	16,361	\$	5,759	\$18,781,430

Depreciation expense was charged to functions of the primary government as follows:

Governmental Activities	
General Government	\$ 117,257
Public Safety	335,700
Public Works	361,376
Culture and Recreaion	 144,083
Total	\$ 958,416

# 5. CAPITAL ASSETS (Continued)

Business-Type Activities

Business-type capital asset activity for the year ended April 30, 2018 was as follows:

	Balances May 1	Increases	Decreases	Balances April 30
				<u> </u>
Business-Type Activities				
Capital assets not being depreciated				
Land	\$ 53,809	\$ 30,000	\$ -	\$ 83,809
Construction in Progress	8,309,832	39,235	8,309,832	39,235
Total capital assets not being depreciated	8,363,641	69,235	8,309,832	123,044
Capital assets being depreciated				
Buildings	18,051,212	-	-	18,051,212
Equipment	15,026,830	1,908,140	-	16,934,970
Infrastructure	57,584,712	8,310,312	-	65,895,024
Total capital assets being depreciated	90,662,754	10,218,452	-	100,881,206
Less accumulated depreciation for				
Buildings	6,212,419	405,387	-	6,617,806
Equipment	6,964,990	631,686	-	7,596,676
Infrastructure	17,683,235	1,045,747	-	18,728,982
Total accumulated depreciation	30,860,644	2,082,820	-	32,943,464
Total capital assets being depreciated, net	59,802,110	8,135,632	-	67,937,742
Business-Type Activities, Net	\$ 68,165,751	\$ 8,204,867	\$ 8,309,832	\$68,060,786

Depreciation expense was charged to business-type activities as follows:

# **Business-Type Activities**

Water Department	\$ 719,758
Sewer Department	1,142,347
Storm Sewer	220,715_
Total	\$ 2,082,820
iolai	φ 2,002,020

# 6. LONG-TERM DEBT

# a. General Obligation Bonds

The City issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds are direct obligations and pledge the full faith and credit of the City. General obligation bonds have been issued for governmental activities.

# b. Changes in Long-Term Debt

The following is a summary of changes in long-term debt for the year ended April 30, 2018:

	Beginn Balanc	•	Additions	ſ	Reductions	Ending Balances	D	Amounts due Within One Year
Governmental Activities								
Compensated Absences	\$ 445	991 9	\$ 487,153	3 \$	445,991	\$ 487,153	\$	-
Net Pension Liabilities (Assets)								
IMRF	1,179	889	-		2,268,817	(1,088,928)		-
Police Pension	22,019	361	12,115,805	5	-	34,135,166		-
Firefighters' Pension	11,341	111	17,239,650	)	-	28,580,761		-
Net Other Post-Employment								
Benefits Obligations	6,480	720	978,027	7	-	7,458,747		-
General Obligation Bonds	5,069	650	-		220,000	4,849,650		275,000
Installment Notes Payable	627	820	588,041		396,832	819,029		270,144
TIF Revenue Note	950	000	-		1,196	948,804		
Total Governmental								
Activities	\$48 114	542	\$31,408,676	2	3,332,836	\$76,190,382	\$	545,144
Addivides	Ψ+0,11+	072	p 0 1, 400,07 C	, ψ	0,002,000	Ψ70,130,002	Ψ	040,144
Business-Type Activites								
Compensated Absences	\$ 131	660 5	\$ 113,101	\$	131,660	\$ 113,101	\$	-
Net Pension Liability (Asset) - IMRF	669	116	-		1,286,648	(617,532)		-
General Obligation Bonds	18,255	350	-		1,075,000	17,180,350		1,090,000
Installment Notes Payable	107	022	961,060	)	73,698	994,384		170,447
IEPA Loans Payable	17,432	179	782,251		758,845	17,455,585		777,523
Landfill Closure Liability	4,365	000	-		-	4,365,000		
Total Business-Type	<b>0</b> 40 000	007 (	1 050 440		0.005.054	Фоо 400 666	•	0.007.070
Activities	\$40,960	327	\$ 1,856,412	<u> </u>	3,325,851	\$39,490,888	\$	2,037,970

For governmental-type activities, payments on the compensated absences, the net pension liabilities and the net other post-employment benefits obligation are made by the General Fund. The Debt Service Fund makes payments on the general obligation bonds. The installment notes payable are being liquidated by the Debt Service and the Lamm Road T.I.F. District Funds.

# c. Installment Notes Payable

The City enters into installment notes payable to provide funds for acquisition of capital assets and landfill costs. Installments notes payable have been issued for the governmental activities. Installment notes payable are direct obligations and pledge the full faith and credit of the City. Installment notes payable currently outstanding as of April 30, 2018 are as follows:

Issue	Fund Debt Retired by	Beginning Balances	Issuances Retirements		Ending Balances	
\$135,000 Installment Note Payable of 2001, due in monthly installments of \$951 including interest at 5.71% through March 31, 2022.	Debt Service	\$ 46,025	\$ -	\$ 9,050	\$ 36,975	
\$73,850 Installment Note Payable of 2002, due in monthly installments of \$506 including interest at 5.37% through January 31, 2022.	Debt Service	24,361	-	4,911	19,450	
\$325,000 Installment Note Payable of 2010, due in semi- annual installments of \$14,215 to \$18,460 plus interest at 2.77% through April 28, 2020.	Landfill Closure	107,022	-	43,012	64,010	
\$1,230,724 Installment Note Payable of 2012, due in semi- annual installments of \$84,999 including interest at 6.00% through January 15, 2018.	Lamm Road TIF	157,842	-	157,842	-	
Payable of 2014, due in quarterly installments of \$28,192 including interest at 1.66% through August 22, 2019.	Debt Service	275,592	-	108,868	166,724	
\$155,000 Installment Note Payable of 2017, due in annual installments of \$31,000, with no interest, through March 31, 2021.	Debt Service	124,000	-	31,000	93,000	

lssue	Fund Debt Retired by	Beginning Balances	Issuances	Retirements	Ending Balances
\$34,961 Installment Note Payable of 2017, due in annual installments of \$11,883 including interest at 1.98% through September 1, 2019.	General Fund	-	34,961	11,883	23,078
\$199,812 Installment Note Payable of 2017, due in annual installments of \$33,459 including interest at 5.65% through August 15, 2023.	Equipment Capital Projects Fund	-	199,812	33,459	166,353
\$106,245 Installment Note Payable of 2017, due in annual installments of \$35,623, with no interest, through September 1, 2019.	Downtown T.I.F. Fund	-	106,245	35,000	71,245
\$437,229 Installment Note Payable of 2018, due in annual installments of \$16,863 including interest of 2.15% through December 18, 2024.	Sewer Department	-	437,229	14,511	422,718
\$396,431 Installment Note Payable of 2018, due in annual installments of \$15,374 including interest of 2.31% through December 20, 2024.	Sewer Department	-	396,431	13,085	383,346
\$19,553 Installment Note Payable of 2018, due in annual installments of \$5,196 including interest at 7.50% through March 15, 2023.	Equipment Capital Projects Fund	-	19,553	270	19,283

lssue	Fund Debt Retired by	Beginning Balances	Issuances	Retirements	Ending Balances
\$17,633 Installment Note Payable of 2018, due in annual installments of \$4,737 including interest at 7.86% through January 15, 2023.	Equipment Capital Projects Fund	-	17,633	727	16,906
\$15,717 Installment Note Payable of 2018, due in annual installments of \$4,238 including interest at 7.96% through January 15, 2023.	Equipment Capital Projects Fund	-	15,717	647	15,070
\$20,070 Installment Note Payable of 2018, due in annual installments of \$5,303 including interest at 7.37% through February 15, 2023.	Equipment Capital Projects Fund	-	20,070	557	19,513
\$50,505 Installment Note Payable of 2018, due in annual installments of \$12,583 including interest at 7.55% through March 15, 2023.	Equipment Capital Projects Fund	-	50,505	695	49,810
\$51,670 Installment Note Payable of 2018, due in annual installments of \$12,872 including interest at 7.55% through March 15, 2023.	Equipment Capital Projects Fund	-	51,670	711	50,959
\$35,271 Installment Note Payable of 2018, due in annual installments of \$8,795 including interest at 7.58% through March 15, 2023.	Equipment Capital Projects Fund	-	35,271	485	34,786

Issue	Fund Debt Retired by	Beginning Balances	Issuances	Retirements	Ending Balances
\$17,633 Installment Note Payable of 2018, due in annual installments of \$4,737 including interest at 7.86% through January 15, 2023.	Equipment Capital Projects Fund	-	17,633	727	16,906
\$16,056 Installment Note Payable of 2018, due in annual installments of \$4,326 including interest at 7.94% through January 15, 2023.	Water Department	-	16,056	661	15,395
\$21,807 Installment Note Payable of 2018, due in annual installments of \$5,704 including interest at 7.06% through January 15, 2023.	Water Department	-	21,807	918	20,889
\$18,862 Installment Note Payable of 2018, due in annual installments of \$4,935 including interest at 7.08% through January 15, 2023.	Water and Sewer Departments	-	18,862	793	18,069
\$52,128 Installment Note Payable of 2018, due in annual installments of \$12,985 including interest at 7.55% through March 15, 2023.	Sewer Department	-	52,128	718	51,410
\$18,971 Installment Note Payable of 2018, due in annual installments of \$5,032 including interest at 7.48% through April 15, 2023.	Equipment Capital Projects Fund	-	18,971	-	18,971
\$18,547 Installment Note Payable of 2018, due in annual installments of \$4,920 including interest at 7.47% through April 15, 2023.	Sewer Department	-	18,547	-	18,547
		\$ 734,842	\$1,549,101	\$ 470,530	\$1,813,413

# d. IEPA Loans Payable

The City has entered into loan agreements with the IEPA to provide low interest financing for waterworks and sewerage improvements. Final repayment schedule for the IEPA Water Distribution System Loan Payable of 2016 is not available at the time of the issuance of this report. IEPA loans currently outstanding as of April 30, 2018 are as follows:

lssue	Fund Debt Retired by	Beginning Balances	Issuances	Retirements	Ending Balances
Illinois Environmental Protection Agency (IEPA) Clean Water SRF Loan Payable of 2011, due in semi- annual installments of \$202,279, plus interest at 1.25% through April 21, 2034.	Sewer Department	\$ 6,341,197	\$ -	\$ 326,309	\$ 6,014,888
Illinois Environmental Protection Agency (IEPA) Drinking Water SRF Loan Payable of 2011, due in semi- annual installments of \$202,949, plus interest at 1.25% through July 15, 2034.	Water Department	6,362,221	-	327,391	6,034,830
Illinois Environmental Protection Agency (IEPA) Water Distribution System Loan Payable of 2016, due in semi-annual installments, plus interest at 1.86% through November 1, 2037.	Water Department	4,728,761	782,251	105,145	5,405,867
		\$ 17,432,179	\$ 782,251	\$ 758,845	\$ 17,455,585

### e. Tax Increment Revenue Note

The City issued a tax incremental revenue note to JJ Freeport Venture, LLC to reimburse them for the construction and development of a shopping center. The note will be repaid only from 75% of the tax increment generally by the development. Tax increment notes currently outstanding as of April 30, 2018 are as follows:

lssue	Fund Debt Retired by	Beginning Balances	Issuances	Retirements	Ending Balances
Meadows TIF Revenue Note, Series 2017 due in annual installments through February 1, 2028.	Meadows T.I.F. District	\$ 950,000	\$ -	\$ 1,196	\$ 948,804

### f. Solid Waste Landfill Closure and Post-Closure Care Costs

The City owns and operated a landfill site that was closed in 2003. State and federal laws require the City to close the landfill and to monitor and maintain the site for thirty subsequent years. The City recognized a portion of the closure and post-closure care costs in each operating period even though actual payouts will occur as the landfill is capped and monitored. As of April 30, 2018, the city incurred a liability of \$4,365,000 which represents the estimated costs of capping and monitoring the landfill. The estimated costs of closure and post-closure care are subject to changes such as the effects of inflation, revision of laws and other variables.

The City has established an enterprise fund to accumulate assets needed for the actual payout of closure and post-closure care costs. As of April 30, 2018, assets reported on the combined balance sheet which total \$124,851 are held for this purpose.

The City was required by state and federal laws and regulations to make annual contributions to finance the closure and post-closure care costs while the landfill was in operation. The City complied with these requirements until the landfill was closed in 2003. The City expects that inflation costs will be paid from interest earnings on these annual contributions and transfer station rents with the difference being funded by general fund contributions. The amount of future general fund contributions cannot be determined at this time. The amount will depend on the amount of actual interest earnings and the timing of monitoring costs over the thirty-year monitoring period.

# g. Debt Service Requirements to Maturity

The annual debt service requirements to amortize the governmental activities outstanding debt as of April 30, 2018 are as follows:

	Governmental Activities							
		General (	Obli	gation	Installme	ent Notes		
Fiscal		Bonds	Pay	able	Pay	able		
Year		Principal		Interest	Principal	Interest		
						_		
2019	\$	275,000	\$	152,306	\$270,144	\$ 35,578		
2020		276,900		146,331	221,273	28,065		
2021		283,800		140,309	123,897	21,551		
2022		286,650		133,537	91,456	15,272		
2023		301,400		126,680	80,590	8,763		
2024		303,300		118,749	31,669	1,790		
2025		307,600		110,759	-	-		
2026		310,450		102,420	-	-		
2027		324,250		92,557	-	-		
2028		329,950		81,870	-	-		
2029		253,750		70,954	-	-		
2030		232,150		62,154	-	-		
2031		236,900		54,268	-	-		
2032		250,700		44,792	-	-		
2033		258,550		34,764	-	-		
2034		273,300		24,732	-	-		
2035		170,000		13,800	-	-		
2036		175,000		7,000	-			
Total	\$	4,849,650	\$	1,517,982	\$819,029	\$111,019		

	Bı	usiness-Type A	ctivities		_	
	General Obligation Installment Notes					_oans
Fiscal	Bonds Pa	ayable	Pay	able	Paya	able
Year	Principal	Interest	Principal	Interest	Principal	Interest
						_
2019	\$ 1,090,000	\$ 833,774	\$170,447	\$ 28,804	\$ 894,225	\$ 248,033
2020	1,108,100	554,941	165,794	23,929	906,866	235,392
2021	1,141,200	527,358	142,625	19,193	919,694	222,566
2022	1,163,350	496,842	147,224	14,594	932,708	209,552
2023	1,213,600	462,262	147,568	9,427	945,913	196,347
2024	1,236,700	425,934	125,073	3,875	959,312	182,948
2025	1,247,400	388,913	95,653	1,072	972,907	169,352
2026	1,359,550	352,018	-	-	986,703	155,557
2027	1,415,750	297,636	-	-	1,000,701	141,559
2028	1,475,050	241,006	-	-	1,014,905	127,355
2029	1,526,250	182,004	-	-	1,029,318	112,942
2030	1,457,850	120,954	-	-	1,043,944	98,316
2031	413,100	68,498	-	-	1,058,784	83,475
2032	429,300	51,974	-	-	1,073,844	68,416
2033	441,450	34,802	-	-	1,089,126	53,134
2034	461,700	18,468	-	-	1,104,633	37,626
2035	-	-	-	-	715,142	21,890
2036	-	-	-	-	318,270	13,534
2037	-	-	-	-	324,217	7,587
2038		-	-	-	164,373	1,529
	•		•	•		• • • • • • • • • • • • • • • • • • • •
Total	\$ 17,180,350	\$ 5,057,384	\$994,384	\$100,894	\$17,455,585	\$2,387,110

# h. Legal Debt Margin

Article VII, Section 6(k) of the 1970 Illinois Constitution governs computation of the legal debt margin.

"The General Assembly may limit by law the amount and require referendum approval of debt to be incurred by home rule municipalities, payable from ad valorem property tax receipts, only in excess of the following percentages of the assessed value of its taxable property ...(2) if its population is more than 25,000 and less than 500,000 an aggregate of one percent: ...indebtedness which is outstanding on the effective date (July 1, 1971) of this constitution or which is thereafter approved by referendum ...shall not be included in the foregoing percentage amounts."

To date, the General Assembly has set no limits for home rule municipalities. The City is a home rule municipality.

# **CITY OF FREEPORT, ILLINOIS**

Notes to Financial Statements April 30, 2018

## 7. RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; employee health and natural disasters. These risks are covered by commercial insurance purchased from independent third parties. The deductible in effect through these policies as of April 30, 2018 was \$500 for "normal" claims and \$25,000 for catastrophes. Settled claims from these risks have not exceeded commercial insurance coverage in the current fiscal year or the five prior fiscal years.

The City participates in the Intergovernmental Personnel Benefit Cooperative (IPBC). IPBC is a public entity risk pool established by certain units of local government in Illinois to administer most of the personnel benefit programs (primarily medical, dental, and life insurance coverage) offered by these members to their officers and employees and to the officers and employees of certain other governmental, quasi governmental, and nonpublic public service entities.

IPBC receives, processes, and pays such claims as may come within the benefit program of each member. Management consists of a board of directors comprised of one appointed representative from each member. The City does not exercise any control over the activities of IPBC beyond its representation on the Board of Directors.

### 8. CONTINGENT LIABILITIES

# a. Litigation

The City is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the City's attorney, the resolution of these matters will not have a material adverse effect on the financial condition of the City.

# b. Grants

Amounts received from grantor agencies are subject to audit and adjustment by grantor agencies, principally the Federal Government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the City expects such amounts, if any, to be immaterial.

## 9. DEFINED BENEFIT PENSION PLANS

The City contributes to three defined benefit pension plans, the Illinois Municipal Retirement Fund (IMRF), a defined benefit agent multiple-employer public employee retirement system, the Police Pension Plan which is a single-employer pension plan, and the Firefighters' Pension Plan which is a single-employer pension plan. IMRF issues a publicly available report that includes financial statements and supplementary information for the plan as a whole, but not for individual employers. That report can be obtained online at <a href="www.imrf.org">www.imrf.org</a>. The benefits, benefits levels, employee contributions and employer contributions for the plans are governed by Illinois Compiled Statutes and can only be amended by the Illinois General Assembly.

# a. Illinois Municipal Retirement Fund

## Plan Description

All employees (other than those covered by the Police and Firefighters' Pension plan) hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members. IMRF has a two tier plan. Members who first participated in IMRF or an Illinois Reciprocal System prior to January 1, 2011 participate in Tier 1. All other members participate in Tier 2. For Tier 1 participants, pension benefits vest after 8 years of service. Participating members who retire at or after age 60 with 8 years of service are entitled to an annual retirement benefit, payable monthly for life in an amount equal to 1 2/3% of their final rate of earnings (average of the highest 48 consecutive months' earnings during the last 10 years) for credited service up to 15 years and 2% for each year thereafter.

For Tier 2 participants, pension benefits vest after 10 years of service. Participating members who retire at or after age 67 with 10 years of service are entitled to an annual retirement benefit, payable monthly for life in an amount equal to 1 2/3% of their final rate of earnings (average of the highest 96 consecutive months' earnings during the last 10 years, capped at \$106,800) for credited service up to 15 years and 2% for each year thereafter. However, an employee's total pension cannot exceed 75% of their final rate of earnings. If an employee retires after 10 years of service between the ages of 62 and 67, and has less than 30 years of service credit, the pension will be reduced by 1/2% for each month that the employee is under the age of 67. If an employee retires after 10 years of service between the ages of 62 and 67, and has between 30 and 35 years of service credit, the pension will be reduced by the lesser of 1/2% for each month that the employee is under the age of 67 or 1/2% for each month of service credit less than 35 years. IMRF also provides death and disability benefits. These benefit provisions and all other requirements are established by Illinois Compiled Statutes.

## Plan Membership

At December 31, 2017 the measurement date, membership in the plan was as follows:

Inactive employees or beneficiaries currently receiving benefits	135
Inactive employees entitled to but not yet receiving benefits	48
Active employees	92
Total	275

### Contributions

As set by statute, City employees participating in IMRF are required to contribute 4.50% of their annual covered salary. The statute requires the City to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The City's actuarially determined contribution rate for calendar year 2017 was 10.93% percent of annual covered payroll. The City also contributes for disability benefits, death benefits and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by the IMRF Board of Trustees, while the supplemental retirement benefits rate is set by statute.

Net Pension Liability/(Asset).

The net pension liability/(asset) was measured as of December 31, 2017, and the total pension liability used to calculate the net pension liability/(asset) was determined by an actuarial valuation as of that date.

Summary of Significant Accounting Policies.

For purposes of measuring the net pension liability/(asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of IMRF and additions to/deductions from IMRF fiduciary net position have been determined on the same basis as they are reported by IMRF. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## Actuarial Assumptions

The total pension liability for the plan was determined by an actuarial valuation performed as of December 31, 2017 using the following actuarial methods and assumptions:

Actuarial cost method Entry Age Normal
Asset valuation method Market Value
Investment Rate of Return
Price inflation 2.50%

Salary increases 3.39% to 14.25%, including inflation

## Mortality

For non-disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience. For disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table applying the same adjustment that were applied for non-disabled lives. For active members, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.

Long-Term Expected Real Rate of Return.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

		Projected Returns/Risk				
	Target	One Year	Ten Year			
Asset Class	Allocation	Arithmetic	Geometric			
Equities	37.0%	8.30%	6.85%			
International equities	18.0%	8.45%	6.75%			
Fixed income	28.0%	305.00%	3.00%			
Real estate	9.0%	6.90%	5.75%			
Alternatives	7.0%					
Private equity		12.45%	7.35%			
Hedge funds		5.35%	5.05%			
Commodities		4.25%	2.65%			
Cash	1.0%	2.25%	2.25%			
	100.0%	-				

## Discount Rate

A Single Discount Rate of 7.50% was used to measure the total pension liability. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

- 1. The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and
- 2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of the most recent valuation, the expected rate of return on plan investments is 7.50%, the municipal bond rate is 3.78%, and the resulting single discount rate is 7.50%.

Discount Rate Sensitivity.

The following is a sensitivity analysis of the net pension liability/(asset) to changes in the discount rate. The table below presents the pension liability of the City calculated using the discount rate of 7.50% as well as what the net pension liability/(asset) would be if it were to be calculated using a discount rate that is 1 percentage point lower (6.50%) or 1 percentage point higher (8.50%) than the current rate:

	Current					
	1%	1% Decrease Discount Rate				6 Increase
		(6.50%)		(7.50%)		(8.50%)
Net pension liability (asset)	\$	1,948,271	\$	(1,706,460)	\$	(4,705,742)

Changes in Net Pension Liability/(Asset)

The City's changes in net pension liability/(asset) for the plan for the calendar year ended December 31, 2017 was as follows:

	Liability Net Posi		an Fiduciary let Position (B)	•			
		(, ,)		(5)		(1) (B)	
Balances at December 31, 2016	\$	32,049,698	\$	30,200,693	\$	1,849,005	
Changes for the year:							
Service Cost		461,312		-		461,312	
Interest on the Total Pension Liability		2,353,470		-		2,353,470	
Changes of Benefit Terms		-		-		-	
Differences Between Expected and Actual							
Experience of the Total Pension Liability		(109, 188)		-		(109,188)	
Changes of Assumptions		(977,085)		-		(977,085)	
Contributions - Employer		-		474,176		(474, 176)	
Contributions - Employees		-		195,224		(195,224)	
Net Investment Income		-		5,438,435		(5,438,435)	
Benefit Payments, including Refunds						,	
of Employee Contributions		(1,801,496)		(1,801,496)		-	
Other (Net Transfer)		-		(823,861)		823,861	
·				·			
Net Changes		(72,987)		3,482,478		(3,555,465)	
Balances at December 31, 2017	\$	31,976,711	\$	33,683,171	\$	(1,706,460)	

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended December 31, 2017, the City recognized pension expense of \$614,837. The City reported deferred outflows and inflows of resources related to pension from the following sources:

		Deferred Outflows of	Def	erred Inflows
	R	Resources	of	Resources
Difference between expected and actual experience	\$	152,349	\$	610,975
Changes in assumptions		13,626		724,959
Net difference between projected and actual				
earnings on pension plan investments		900,882		2,597,385
Total deferred amounts related to pensions	\$	1,066,857	\$	3,933,319

The amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending December 31		Net Deferred Outflows of Resources			
2018 2019 2020 2021	\$	(716,464) (741,686) (758,965) (649,347)			
2022 Thereafter		-			
Total	_\$_	(2,866,462)			

## b. Police Pension Plan

Plan Description

Police sworn personnel are covered by the Police Pension Plan, which is a defined benefit single-employer pension plan. Although this is a single employer pension plan, the defined benefits and employee and employer contribution levels are governed by Illinois State Statutes (Chapter 40 ILCS 5/3) and may be amended only by the Illinois legislature. The City accounts for the plan as a pension trust fund.

As provided for in the Illinois Compiled Statutes, the Plan provides retirement benefits as well as death and disability benefits to employees grouped into two tiers. Tier 1 is for employees hired prior to January 1, 2011 and Tier 2 is for employees hired after that date. The following is a summary of the Police Pension Fund as provided for in Illinois Compiled Statutes.

Tier 1 - Covered employees attaining the age of 50 or more with 20 or more years of creditable service are entitled to receive an annual retirement benefit of one half of the salary attached to the rank on the last day of service, or for one year prior to the last day, whichever is greater. The pension shall be increased by 2.5% of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75% of such salary. Employees with at least 8 years but less than 20 years of credited service may retire at or after age 60 and receive a reduced retirement benefit. The monthly pension of a police officer who retired with 20 or more years of service after January 1, 1977 shall be increased annually, following the first anniversary date of retirement and paid upon reaching at least the age 55, by 3% of the original pension and 3% compounded annually thereafter.

Tier 2 - Covered employees attaining the age of 55 or more with 10 or more years of creditable service are entitled to receive a monthly pension of 2.5% of the final average salary for each year of creditable service. The salary is initially capped at \$106,800 but increases annually thereafter and is limited to 75% of final average salary. Employees with 10 or more years of creditable service may retire at or after age 50 and receive a reduced retirement benefit. The monthly pension of a police shall be increased annually on the January 1 occurring either on or after the attainment of age 60 or the first anniversary of the pension start date, whichever is later. Each annual increase shall be calculated at 3% or one half the annual unadjusted percentage increase in the CPI, whichever is less.

## Plan Membership

At April 30, 2018, the Police Pension Plan membership consisted of:

Inactive employees or beneficiaries currently receiving benefits	56
Inactive employees entitled to but not yet receiving benefits	16
Active employees	45
Total	117

## Benefits Provided

The Police Pension Plan provides retirement benefits as well as death and disability benefits. Tier 1 employees (those hired prior to January 1, 2011) attaining the age of 50 or older with 20 or more years of creditable service are entitled to receive an annual retirement benefit equal to one-half of the salary attached to the rank held on the last day of service, or for one year prior to the last day, whichever is greater. The annual benefit shall be increased by 2.5% of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75% of such salary.

Employees with at least eight years but less than 20 years of credited service may retire at or after age 60 and receive a reduced benefit. The monthly benefit of a police officer who retired with 20 or more years of service after January 1, 1977 shall be increased annually, following the first anniversary date of retirement and be paid upon reaching the age of at least 55 years, by 3% of the original pension and 3% compounded annually thereafter.

Tier 2 employees (those hired on or after January 1, 2011) attaining the age of 55 or older with ten or more years of creditable service are entitled to receive an annual retirement benefit equal to the average monthly salary obtained by dividing the total salary of the police officer during the 96 consecutive months of service within the last 120 months of service in which the total salary was the highest by the number of months of service in that period. Police officers' salary for pension purposes is capped at \$106,800, plus the lesser of ½ of the annual change in the Consumer Price Index or 3% compounded. The annual benefit shall be increased by 2.5% of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75% of such salary. Employees with at least ten years may retire at or after age 50 and receive a reduced benefit (i.e., ½% for each month under 55). The monthly benefit of a Tier 2 police officer shall be increased annually at age 60 on the January 1st after the police officer retires, or the first anniversary of the pension starting date, whichever is later. Noncompounding increases occur annually, each January thereafter. The increase is the lesser of 3% or ½ of the change in the Consumer Price Index for the proceeding calendar year. The City is required to finance the Police Pension Plan.

### **Contributions**

Employees are required by Illinois Compiled Statutes to contribute 9.91% of their base salary to the Police Pension Plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. Contributions are recognized when due pursuant to formal commitments, as well as statutory or contractual requirements. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. The costs of administering the Police Pension Plan are financed through investment earnings. The City is required to contribute the remaining amounts necessary to finance the Police Pension Plan as actuarially determined by an enrolled actuary. Effective January 1, 2011, the City has until the year 2040 to fund 90% of the past service cost for the Police Pension Plan. For the year ended April 30, 2018, the City's contribution was 46.75% of covered payroll.

## Net Pension Liability/(Asset).

The net pension liability/(asset) was measured as of April 30, 2018, and the total pension liability used to calculate the net pension liability/(asset) was determined by an annual actuarial valuation as of that date.

The Plan's investment policy in accordance with ILCS establishes the following target allocation across asset classes:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic Equity	30.00%	
All Cap		5.10%
Mid Cap		5.20%
Small Cap		5.80%
International Equity	25.00%	
Large Cap		5.10%
Small Cap		5.90%
Intermediate Fixed Income	35.00%	0.20%
Global Tactic Asset Allocation	5.00%	2.80%
Core Real Estate	5.00%	5.40%
Cash and Cash Equivalents	0.00%	0.00%
·	100.00%	<b>=</b> _

ILCS limits the Plan's investments in equities, mutual funds and variable annuities to 45%. Securities in any one company should not exceed 5% of the total fund.

The long-term expected rate of return on the Plan's investments was determined using an asset allocation study conducted by the Plan's investment management consultant in which best estimate ranges of expected future real rates of return (net of pension plan investment expense and inflation) were developed for each major assets class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates or arithmetic real rates of return excluding inflation for each major asset class included in the Plan's target asset allocation as of April 30, 2018 are listed in the table above.

# Actuarial Assumptions

The total pension liability above was determined by an actuarial valuation performed as of April 30, 2018 using the following actuarial methods and assumptions.

Actuarial cost method Entry-age normal

Inflation 2.50%

Salary increases 3.00% to 7.50%

Interest rate 6.75%
Cost of living adjustments 2.00%
Asset valuation method Market

Mortality rates were based on the RP-2014 Mortality Table with blue collar adjustment. These rates are improved generationally using MP-2016 improvement rates.

### Discount Rate

The discount rate used to measure the total pension liability was 5.49%, a decrease of 1.51% compared to the prior valuation. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that City contributions will be made at rates equal to the difference between the actuarially determined contribution rates and the member rate. Based on those assumptions, the Fund's fiduciary net position was projected to be available to make all project future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

# Discount Rate Sensitivity

The following is a sensitive analysis of the net pension liability to changes in the discount rate. The table below presents the pension liability of the City calculated using the discount rate of 5.49% as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (4.49%) or 1 percentage point higher (6.49%) than the current rate:

				Current		
	19	% Decrease	Di	scount Rate	1	% Increase
		(4.49%)		(5.49%)		(6.49%)
						_
Net pension liability (asset)	\$	43,629,032	\$	34,135,166	\$	26,590,924

Changes in net pension liability/(asset).

The City's changes in net pension liability/(asset) for the calendar year ended April 30, 2018 was as follows:

	Liability		Plan Fiduciary Net Position		Net Pension Liability	
		(A)		(B)		(A) - (B)
Balances at April 30, 2017	\$	44,556,019	\$	22,536,658	\$	22,019,361
Changes for the year:						
Service Cost		643,968		-		643,968
Interest on the Total Pension Liability		3,029,159		-		3,029,159
Changes of Benefit Terms		-		-		-
Differences Between Expected and Actual						
Experience of the Total Pension Liability		(1,054,342)		-		(1,054,342)
Changes of Assumptions		12,792,204		-		12,792,204
Contributions - Employer		-		1,392,228		(1,392,228)
Contributions - Employees		-		314,723		(314,723)
Contributions - Other		-		-		-
Net Investment Income		-		1,613,463		(1,613,463)
Benefit Payments, including Refunds						
of Employee Contributions		(2,564,649)		(2,564,649)		-
Other (Administrative Expense)		-		(25,230)		25,230
Net Changes		12,846,340		730,535		12,115,805
Balances at April 30, 2018	\$	57,402,359	\$	23,267,193	\$	34,135,166

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.

For the year ended April 30, 2018 the City recognized pension expense of \$1,836,970. The City reported deferred outflows and inflows of resources related to pension from the following sources:

		Deferred  Outflows of  Resources	 erred Inflows Resources
Difference between expected and actual experience Changes in assumptions Net difference between projected and actual		941,058 8,939,130	\$ 736,769
earnings on pension plan investments		907,940	495,788
Total deferred amounts related to pensions	\$	10,788,128	\$ 1,232,557

The amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending April 30	(	Net Deferred Outflows of Resources			
2019 2020 2021 2022 2023 Thereafter	\$	4,181,489 4,181,487 1,105,955 19,730 33,089 33,821			
Total	\$	9,555,571			

# c. Firefighters' Pension Plan

## Plan Description

Firefighter sworn personnel are covered by the Firefighters' Pension Plan, which is a defined benefit single-employer pension plan. Although this is a single employer pension plan, the defined benefits and employee and employer contribution levels are governed by Illinois State Statutes (Chapter 40 ILCS 5/4-1) and may be amended only by the Illinois legislature. The City accounts for the plan as a pension trust fund. The Fund is governed by a five-member pension board. Two members of the board are appointed by the City President, one member is elected by pension beneficiaries and two members are elected by active fire employees

As provided for in the Illinois Compiled Statutes, the Plan provides retirement benefits as well as death and disability benefits to employees grouped into two tiers. Tier 1 is for employees hired prior to January 1, 2011 and Tier 2 is for employees hired after that date. The following is a summary of the Firefighters' Pension Plan as provided for in Illinois Compiled Statutes.

*Tier 1* - Covered employees attaining the age of 50 or more with 20 or more years of creditable service are entitled to receive an annual retirement benefit of one half of the salary attached to the rank on the last day of service, or for one year prior to the last day, whichever is greater. The pension shall be increased by 2.5% of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75% of such salary. Employees with at least 8 years but less than 20 years of credited service may retire at or after age 60 and receive a reduced retirement benefit. The monthly pension of firefighter who retired with 20 or more years of service after January 1, 1977 shall be increased annually, following the first anniversary date of retirement and paid upon reaching at least the age 55, by 3% of the original pension and 3% compounded annually thereafter.

*Tier 2* - Covered employees attaining the age of 55 or more with 10 or more years of creditable service are entitled to receive a monthly pension of 2.5% of the final average salary for each year of creditable service. The salary is initially capped at \$106,800 but increases annually thereafter and is limited to 75% of final average salary. Employees with 10 or more years of creditable service may retire at or after age 50 and receive a reduced retirement benefit. The monthly pension of a police shall be increased annually on the January 1 occurring either on or after the attainment of age 60 or the first anniversary of the pension start date, whichever is later. Each annual increase shall be calculated at 3% or one half the annual unadjusted percentage increase in the CPI, whichever is less.

## Plan Membership

At April 30, 2018, the Firefighters' Pension Plan membership consisted of:

Inactive employees or beneficiaries currently receiving benefits	60
Inactive employees entitled to but not yet receiving benefits	3
Active employees	49_
Total	112

### Benefits Provided

The Firefighters' Pension Plan provides retirement benefits as well as death and disability benefits. Tier 1 employees (those hired prior to January 1, 2011) attaining the age of 50 or older with 20 or more years of creditable service are entitled to receive an annual retirement benefit equal to one-half of the salary attached to the rank held on the last day of service, or for one year prior to the last day, whichever is greater. The annual benefit shall be increased by 2.5% of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75% of such salary.

Employees with at least eight years but less than 20 years of credited service may retire at or after age 60 and receive a reduced benefit. The monthly benefit of a police officer who retired with 20 or more years of service after January 1, 1977 shall be increased annually, following the first anniversary date of retirement and be paid upon reaching the age of at least 55 years, by 3% of the original pension and 3% compounded annually thereafter.

Tier 2 employees (those hired on or after January 1, 2011) attaining the age of 55 or older with ten or more years of creditable service are entitled to receive an annual retirement benefit equal to the average monthly salary obtained by dividing the total salary of the police officer during the 96 consecutive months of service within the last 120 months of service in which the total salary was the highest by the number of months of service in that period. Firefighters' salary for pension purposes is capped at \$106,800, plus the lesser of ½ of the annual change in the Consumer Price Index or 3% compounded. The annual benefit shall be increased by 2.5% of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75% of such salary. Employees with at least ten years may retire at or after age 50 and receive a reduced benefit (i.e., ½% for each month under 55). The monthly benefit of a Tier 2 police officer shall be increased annually at age 60 on the January 1st after the police officer retires, or the first anniversary of the pension starting date, whichever is later. Noncompounding increases occur annually, each January thereafter. The increase is the lesser of 3% or ½ of the change in the Consumer Price Index for the proceeding calendar year. The City is required to finance the Police Pension Plan.

## 9. DEFINED BENEFIT PENSION PLANS (Continued)

#### Contributions

Employees are required by Illinois Compiled Statutes to contribute 9.455% of their base salary to the Firefighters' Pension Plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. Contributions are recognized when due pursuant to formal commitments, as well as statutory or contractual requirements. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. The costs of administering the Firefighter's Pension Plan are financed through investment earnings. The City is required to contribute the remaining amounts necessary to finance the Firefighters' Pension Plan as actuarially determined by an enrolled actuary. Effective January 1, 2011, the City has until the year 2040 to fund 90% of the past service cost for the Firefighters' Pension Plan. For the year ended April 20, 2018, the City's contribution was 30.11% of covered payroll.

### Net Pension Liability/(Asset).

The net pension liability/(asset) was measured as of April 30, 2018, and the total pension liability used to calculate the net pension liability/(asset) was determined by an annual actuarial valuation as of that date.

#### Significant Investments

At year end, the Pension Plan does not have any investments (other than investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investments) in any one organization that represent 5 percent or more of net position available for benefits.

#### Actuarial Assumptions

The total pension liability above was determined by an actuarial valuation performed as of April 30, 2018 using the following actuarial methods and assumptions.

Inflation 2.50%

Salary increases 3.00% to 7.50%

Interest rate 6.75% Cost of living adjustments 2.00% Asset valuation method Market

Mortality rates were based on the RP-2014 Mortality Table with blue collar adjustment. These rates are improved generationally using MP-2016 improvement rates.

#### Discount Rate

The discount rate used to measure the total pension liability was 5.30%, a decrease of 1.70% compared to the prior valuation. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that City contributions will be made at rates equal to the difference between the actuarially determined contribution rates and the member rate. Based on those assumptions, the Fund's fiduciary net position was projected to be available to make all project future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

# 9. DEFINED BENEFIT PENSION PLANS (Continued)

## Discount Rate Sensitivity

The following is a sensitive analysis of the net pension liability to changes in the discount rate. The table below presents the pension liability of the City calculated using the discount rate of 5.30% as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (4.30%) or 1 percentage point higher (6.30%) than the current rate:

				Current		
	19	% Decrease	Di	scount Rate	1	% Increase
		(4.30%)		(5.30%)		(6.30%)
Net pension liability (asset)	\$	38,023,098	\$	28,580,761	\$	20,951,106

## Changes in the Net Pension Liability

The City's changes in net pension liability/(asset) for the calendar year ended April 30, 2018 was as follows:

	Total Pension Liability (A)		Plan Fiduciary Net Position (B)		Net Pension Liability (A) - (B)	
Balances at April 30, 2017		45,176,229	\$	33,835,118	\$	11,341,111
Changes for the year:						
Service Cost		805,989		-		805,989
Interest on the Total Pension Liability		3,064,846		_	3,064,846	
Changes of Benefit Terms		-		-		-
Differences Between Expected and Actual						
Experience of the Total Pension Liability		206,317		-		206,317
Changes of Assumptions		17,000,813		-		17,000,813
Contributions - Employer		-		932,393		(932, 393)
Contributions - Employees		-		295,035		(295,035)
Contributions - Other		-		-		-
Net Investment Income		-		2,638,363		(2,638,363)
Benefit Payments, including Refunds						
of Employee Contributions		(2,785,420)		(2,785,420)		-
Other (Administrative Expense)		-		(27,476)		27,476
Net Changes		18,292,545		1,052,895		17,239,650
Balances at April 30, 2018	\$	63,468,774	\$	34,888,013	\$	28,580,761

## 9. DEFINED BENEFIT PENSION PLANS (Continued)

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.

For the year ended April 30, 2018 the City recognized pension expense of \$1,794,688. The City reported deferred outflows and inflows of resources related to pension from the following sources:

		Deferred		
	(	Outflows of	Defe	erred Inflows
		Resources	of	Resources
Difference between expected and actual experience	\$	382,607	\$	279,513
Changes in assumptions		13,997,134		-
Net difference between projected and actual				
earnings on pension plan investments		1,126,906		712,473
				_
Total deferred amounts related to pensions	\$	15,506,647	\$	991,986
		•		

The amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending April 30	(	Net Deferred Outflows of Resources			
2019 2020 2021 2022 2023 Thereafter	\$	3,358,187 3,358,183 2,794,732 2,954,254 2,048,959 346			
Total	\$	14,514,661			

#### 10. OTHER POSTEMPLOYMENT BENEFITS

In additional to providing the pension benefits described, the City provides post-employment health care insurance benefits (OPEB) for its eligible retired employees though a single employer defined benefit plan. The benefits, benefit levels, employee contributions and employer contributions are governed by the City and can be amended by the City through its personnel manual and union contracts. The plan is not accounted for as a trust fund, as an irrevocable trust has not been established to account for the plan. The plan does not issue a separate report. The activity plan is reported in the City's governmental and business-type activities.

The City provides pre and post Medicare post-employment health insurance to retirees, their spouses and dependents who were enrolled in one of the City's healthcare plans at the time of the employees' retirement. To be eligible for benefits, the employee must qualify for retirement under one of the City's three retirement plans.

Notes to Financial Statements April 30, 2018

## 10. OTHER POSTEMPLOYMENT BENEFITS (Continued)

All health care benefits are provided through the City's health insurance plan. The benefit levels are the same as those afforded to active employees. Benefit include general inpatient and outpatient medical services; mental, nervous, and substance abuse care; vision care, and prescriptions. Upon a retiree reaching 65 years of age, Medicare becomes the primary insurer and the City's plan becomes secondary.

All retirees contribute 70% of the actuarially determined premium to the plan. For the fiscal year ending April 30, 2018, retirees contributed \$178,087.

At April 30, 2018, membership consisted of:

Retirees and beneficiaries currently receiving benefits and	
terminated employees entitled to benefits but not yet receiving them	29
Active Employees	157
Total	186
Participating Employers	1

The City is not required to and currently does not advance fund the cost of benefits that will become due and payable in the future. Active employees do not contribute to the plan until retirement.

Annual OPEB costs and Net OPEB Obligation

The net OPEB obligations (NOPEBO) as of April 30, 2018, was calculated as follows:

Annual Required Contribution	\$ 1,539,071
Interest on the NPO	259,229
Adjustments to the ARC	(360,365)
Annual OPEB Cost	1,437,935
Actual Contribution	459,908
Increase in the NPO	978,027
NOPEBO - Beginning	 6,480,720
NOPEBO - Ending	\$ 7,458,747

## 10. OTHER POSTEMPLOYMENT BENEFITS (Continued)

#### Trend Information

The City's annual OPEB cost, actual contributions, the percentage of annual OPEB cost contributed and the net OPEB obligation are as follows:

					Percentage of	
	An	nual OPEB		Actual	OPEB Cost	Net OPEB
Fiscal Year		Cost	Co	ntributions	Contributed	Obligation
2016	\$	1,358,127	\$	675,602	49.75%	\$5,608,680
2017		1,408,472		423,878	30.09%	6,480,720
2018		1.437.934		459,908	31.98%	7,458,747

#### Funded Statues and Funding Progress

The funded statues of the plan as of April 30, 2017, the date of the latest actuarial valuation, was as follows:

Actuarial Accrued Liability (AAL)	\$ 14,826,200
Actuarial Value of Plan Assets	-
Unfunded Actuarial Accrued Liability (UAAL)	\$ 14,826,200
Funded Ratio (Actuarial Value of Plan Assets/AAL)	0.00%
Covered Payroll (Active Plan Members)	\$ 7,845,697
UAAL as a Percentage of Covered Payroll	188.97%

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost contributions of the employer are subject to continual revision as actual results are compares with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial liabilities for benefits.

## Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantial plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and the plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial liabilities and the actuarial value of assets consistent with the long-term perspective of the calculations.

## 10. OTHER POSTEMPLOYMENT BENEFITS (Continued)

In the April 30, 2018 actuarial valuation, the entry age actuarial cost method was used. The actuarial assumptions included a 4.00% discount rate and an initial healthcare trend rate of 8.50% with an ultimate healthcare inflation rate of 4.50%, a 2.5% price inflation assumption, a 3.00% wage inflation assumption. The actuarial value of assets was not determined as the City has not advance funded its obligation. The plan's unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on an open basis. The remaining amortization period at April 30, 2018, was 30 years.

#### 11. INTERFUND BALANCES

The composition of interfund balances as of April 30, 2018 is as follows:

Receivable Fund Payable Fund		Amount
General	Nonmajor Governmental	\$ 1,120,926
General	Water Department	1,364
General	Sewer Department	1,883
General	Storm Sewer Department	111
Water Department	Sewer Department	4,597,571
Nonmajor Business-Type	Water Department	509,036
Nonmajor Governmental	General	 9,643
Total		\$ 6,240,534

Interfund balances are advances in anticipation of receipts.

#### 12. INTERFUND TRANSFERS

Interfund transfers for the year consisted of the following:

Transfer In	Transfer Out	1	Amount		
General Nonmajor Governmental Nonmajor Governmental	Nonmajor Governmental General Nonmajor Governmental	\$	430,000 323,295 241,082		
Total		\$	994,377		

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the Debt Service Fund as debt service payments become due, and (3) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

#### 13. SUBSEQUENT EVENT

On May 2, 2018, the City issued \$1,045,000 in Taxable General Obligation Bonds, Series 2018, to fund economic development projects. The bonds bear interest ranging from 2.750% to 4.125% and mature in amounts ranging from \$65,000 to \$255,000 through January 1, 2033.

Other Post-Employment Benefits Plan Schedule of Funding Progress and Employer Contributions Last Seven Fiscal Years

Funding Progress						
	_					(6)
						Unfunded
						(Overfunded)
				(4)		Actuarial
		(2)		Unfunded		Accrued
	(1)	Actuarial		(Overfunded)		Liability as a
Actuarial	Actuarial	Accrued	(3)	Actuarial	(5)	Percentage
Valuation	Value	Liability	Funded	Accrued	Annual	of Covered
Date	of Plan	(AAL)	Ratio	Liability	Covered	Payroll
Apr. 30,	Assets	<ul> <li>Entry Age</li> </ul>	(1) ÷ (2)	(2) - (1)	Payroll	$(4) \div (5)$
2012	N/A	N/A	N/A	N/A	N/A	N/A
2013	-	14,793,816	0.00%	14,793,816	10,359,107	142.81%
2014	N/A	N/A	N/A	N/A	N/A	N/A
2015	-	13,898,662	0.00%	13,898,662	8,457,416	164.34%
2016	N/A	N/A	N/A	N/A	N/A	N/A
2017	-	14,826,200	0.00%	14,826,200	7,845,697	188.97%
2018	N/A	N/A	N/A	N/A	N/A	N/A

# **Employer Contributions**

		Annual	
Fiscal	Employer	Required	Percent
Year	Contributions	Contributions	Contributed
2012	\$ 304,595	\$ 618,068	49.28%
2013	300,720	571,442	52.62%
2014	462,506	993,950	46.53%
2015	625,557	1,328,706	47.08%
2016	675,302	1,435,002	47.06%
2017	423,878	1,494,244	28.37%
2018	459,908	1,539,071	29.88%

The City is required to have the actuarial valuation performed biennially.

N/A - Not Available

**CITY OF FREEPORT, ILLINOIS**Schedule of Changes in the Employer's Net Pension Liability and Related Ratios Illinois Municipal Retirement Fund Last Three Calendar Years

	2017	2016	2015
TOTAL PENSION LIABILITY Service cost Interest	\$ 461,312 2,353,470	\$ 502,838 2,361,936	\$ 488,728 2,222,934
Changes of benefit terms Differences between expected and actual experience Changes of assumptions Benefit payments, including refunds of member contributions	(109,188) (977,085) (1,801,496)	(1,199,861) (71,839) (1,737,278)	828,549 74,109 (1,630,359)
Net Change in Total Pension Liability	(72,987)	(144,204)	1,983,961
Total Pension Liability - Beginning	32,049,698	32,193,902	30,209,941
TOTAL PENSION LIABILITY - ENDING	\$31,976,711	\$32,049,698	\$32,193,902
PLAN FIDICUARY NET POSITION  Contributions - employer Contributions - member Net investment income Benefit payments, including refunds of member contributions Administrative expense  Net Change in Plan Fiduciary Net Position	\$ 474,176 195,224 5,438,435 (1,801,496) (823,861) 3,482,478	\$ 814,899 195,240 2,000,789 (1,737,278) (122,771) 1,150,879	\$ 523,016 211,676 143,432 (1,630,359) 667,825 (84,410)
Plan Net Position - Beginning	30,200,693	29,049,814	29,134,224
PLAN NET POSITION - ENDING	\$33,683,171	\$30,200,693	\$29,049,814
EMPLOYER'S NET PENSION LIABILITY (ASSET)	\$ (1,706,460)	\$ 1,849,005	\$ 3,144,088
Plan fiduciary net position as a percentage of the total pension liability	105.34%	94.23%	90.23%
Covered-employee payroll	\$ 4,338,302	\$ 4,207,073	\$ 4,640,775
Employer's net pension liability as a percentage of covered - employee payroll	-39.33%	43.95%	67.75%

CITY OF FREEPORT, ILLINOIS
Schedule of Changes in the Employer's Net Pension Liability and Related Ratios Police Pension Fund Last Four Fiscal Years

	2018	2017	2016	2015
TOTAL PENSION LIABILITY				
Service cost	\$ 643,968	\$ 601,839	\$ 596,733	\$ 589,828
Interest	3,029,159	2,956,927	2,860,656	2,565,871
Changes of benefit terms	-	-	-	-
Differences between expected and actual experience	(1,054,342)	56,949	234,995	574,525
Changes of assumptions	12,792,204	-	-	2,748,812
Benefit payments, including refunds of member contributions	(2,564,649)	(2,402,773)	(2,244,595)	(2,287,447)
Net Change in Total Pension Liability	12,846,340	1,212,942	1,447,789	4,191,589
Total Pension Liability - Beginning	44,556,019	43,343,077	41,895,288	37,703,699
TOTAL PENSION LIABILITY - ENDING	\$ 57,402,359	\$ 44,556,019	\$ 43,343,077	\$41,895,288
PLAN FIDICUARY NET POSITION				
Contributions - employer	\$ 1,392,228	\$ 1397742	\$ 1,605,261	\$ 1,434,033
Contributions - member	314,723	281,209	275,215	274,072
Contributions - other	-	188	-	-
Net investment income	1,613,463	2,125,176	(786,689)	1,312,951
Benefit payments, including refunds of member contributions	(2,564,649)		,	,
Administrative expense	(25,230)	(25,081)	(27,163)	(29,617)
Net Change in Plan Fiduciary Net Position	730,535	1,376,461	(1,177,971)	703,992
Plan Net Position - Beginning	22,536,658	21,160,197	22,338,168	21,634,176
PLAN NET POSITION - ENDING	\$ 23,267,193	\$ 22,536,658	\$ 21,160,197	\$ 22,338,168
EMPLOYER'S NET PENSION LIABILITY (ASSET)	\$ 34,135,166	\$ 22,019,361	\$ 22,182,880	\$ 19,557,120
Plan fiduciary net position				
as a percentage of the total pension liability	40.53%	50.58%	48.82%	53.32%
Covered-employee payroll	\$ 2,977,814	\$ 2,863,010	\$ 2,791,060	\$ 2,739,339
Employer's net pension liability				
as a percentage of covered - employee payroll	1146.32%	769.10%	794.78%	713.94%

CITY OF FREEPORT, ILLINOIS
Schedule of Changes in the Employer's Net Pension Liability and Related Ratios
Firefighters' Pension Fund
Last Four Fiscal Years

	2018	2017	2016	2015
TOTAL PENSION LIABILITY				
Service cost	\$ 805,989	\$ 753,261	\$ 737,347	\$ 749,011
Interest	3,064,846	2,975,058	2,923,551	2,648,793
Changes of benefit terms	-	-,,	-,,	-,-,-,
Differences between expected and actual experience	206,317	297,699	(495,747)	(554,147)
Changes of assumptions	17,000,813	-	-	3,414,039
Benefit payments, including refunds of member contributions	(2,785,420)	(2,493,400)	(2,375,172)	(2,296,564)
Net Change in Total Pension Liability	18,292,545	1,532,618	789,979	3,961,132
Total Pension Liability - Beginning	45,176,229	43,643,611	42,853,632	38,892,500
TOTAL PENSION LIABILITY - ENDING	\$ 63,468,774	\$ 45,176,229	\$43,643,611	\$ 42,853,632
PLAN FIDICUARY NET POSITION				
Contributions - employer	\$ 932,393	\$ 934,937	\$ 717,781	\$ 725,710
Contributions - member	295,035	281,560	281,865	277,963
Contributions - other	-	168	-	-
Net investment income	2,638,363	2,864,977	(578,247)	1,878,396
Benefit payments, including refunds of member contributions	(2,785,420)	, , ,	(2,375,172)	(2,296,564)
Administrative expense	(27,476)	(25,492)	(26,868)	(24,449)
Net Change in Plan Fiduciary Net Position	1,052,895	1,562,750	(1,980,641)	561,056
Plan Net Position - Beginning	33,835,118	32,272,368	34,253,009	33,691,953
PLAN NET POSITION - ENDING	\$ 34,888,013	\$ 33,835,118	\$ 32,272,368	\$ 34,253,009
EMPLOYER'S NET PENSION LIABILITY (ASSET)	\$ 28,580,761	\$ 11,341,111	\$ 11,371,243	\$ 8,600,623
Plan fiduciary net position				
as a percentage of the total pension liability	54.97%	74.90%	73.95%	79.93%
Covered-employee payroll	\$ 3,096,308	\$ 3,073,292	\$ 2,980,504	\$ 2,987,121
Employer's net pension liability				
as a percentage of covered - employee payroll	923.06%	369.02%	381.52%	287.92%

Schedule of Employer Contributions Illinois Municipal Retirement Fund Last Three Calendar Years

Calendar Year Ending December 1,	Actuarially Determined Contribution	Contributions in Relation to Actuarially Determined Contribution	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
2015	523,016	523,016	-	4,640,775	11.27%
2016	480,027	814,899	(334,872)	4,207,073	19.37%
2017	474,176	474,176	-	4,338,302	10.93%

#### **Notes to Schedule**

Valuation date Actuarially determined contribution rates are calculated as of

> December 31 of each year, which are 12 months prior to the beginning of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Actuarial cost method Amortization method

Remaining amortization period

Asset valuation method

Inflation

Salary increases

Investment rate of return

Retirement age

Aggregate entry age normal Level percent of pay, closed

26 years

5-year smoothed market; 20% corridor

2.75%

3.75% - 14.50%

7.50%

Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2014 valuation pursuant

to an experience study of the period 2011 - 2013.

For non-disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2012). The IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience. For disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2012). The IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table applying the same adjustment that were applied for non-disabled lives. For active members, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2012). The IMRF specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match

current IMRF experience.

Mortality

Schedule of Employer Contributions Police Pension Fund Last Four Fiscal Years

_	Fiscal Year	Actuarially Determined Contribution	Contributions in Relation to Actuarially Determined Contribution	Contribution Deficiency (Excess)	Covered- Employee Payroll	Contributions as a Percentage of Covered Payroll
	2015 2016	1,287,282	1,434,033	(146,751)	2,739,339	52.35% 57.51%
	2017 2018	1,591,398 2,195,150 2,249,443	1,605,261 1,397,742 1,392,228	(13,863) 797,408 857.215	2,791,060 2,863,010 2,977,814	48.82% 46.75%

#### **Notes to Schedule**

Methods and assumptions used to determine contribution rates

Actuarial cost method Entry age normal

Amortization method Level percent of pay, closed

Remaining amortization period
Asset valuation method
Inflation
Salary increases

24 years
Market value
2.50%
3.00% - 7.50%

Investment rate of return 6.75%

Retirement Age See the Notes to the Financial Statements

Mortality RP-2014 Mortality Table, improved generationally using MP-2016

Improvement Rates

Schedule of Employer Contributions Firefighters' Pension Fund Last Four Fiscal Years

Fiscal Year	Actuarially Determined Contribution	Contributions in Relation to Actuarially Determined Contribution	Contribution Deficiency (Excess)	Covered- Employee Payroll	Contributions as a Percentage of Covered Payroll
2015	801,877	725,710	76,167	2,987,121	24.29%
2016	711,579	717,781	(6,202)	2,980,504	24.08%
2017	1,311,166	934,937	376,229	3,073,292	30.42%
2018	1,343,021	932,393	410,628	3,096,308	30.11%

## **Notes to Schedule**

Methods and assumptions used to determine contribution rates

Actuarial cost method Entry age normal

Amortization method Level percent of pay, closed

Remaining amortization period 24 years
Asset valuation method Market value
Inflation 2.50%

Salary increases 3.00% - 7.50%

Investment rate of return 6.75%

Retirement Age See the Notes to the Financial Statements

Mortality RP-2014 Mortality Table, improved generationally using MP-2016

Improvement Rates

CITY OF FREEPORT, ILLINOIS Schedule of Investment Returns Police Pension Fund Last Four Fiscal Years

Fiscal Year	Annual money-weighted rate of return, net of investment expense
2015	6.47%
2016	-3.30%
2017	10.40%
2018	7.20%

CITY OF FREEPORT, ILLINOIS Schedule of Investment Returns Firefighters' Pension Fund Last Four Fiscal Years

Fiscal Year	Annual money-weighted rate of return, net of investment expense
2015	5.98%
2016	-1.60%
2017	9.20%
2018	7.90%

General Fund

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended April 30, 2018

	Original	
	and Final	
	Budget	Actual
Revenues		
Taxes	\$ 12,242,225	\$ 12,760,492
Licenses, Permits and Fees	730,660	825,386
Intergovernmental	3,799,250	3,704,186
Charges for Services	3,768,880	3,789,611
Fines and Forfeits	256,930	291,508
Interest	38,800	47,122
Miscellaneous	420,620	189,348
Total Revenues	21,257,365	21,607,653
Expenditures		
General Government	6,149,344	5,951,335
Public Safety	12,722,383	12,382,069
Public Works	2,677,584	2,561,370
Culture and Recreation	367,875	347,700
Debt Service	331,313	o ,. o o
Principal Retirement	-	11,883
Total Expenditures	21,917,186	21,254,357
Former (Deficiency) of December		
Excess (Deficiency) of Revenues	(050,004)	050.000
Over (Under) Expenditures	(659,821)	353,296
Other Financing Sources (Uses)		
Disposal of Capital Assets	300	6,397
Debt Issuance	-	34,961
Transfers In	643,700	430,000
Transfers Out	(530,675)	(323,295)
Total Other Financing Sources (Uses)	113,325	148,063
Net Change in Fund Balance	\$ (546,496)	501,359
Fund Balance - Beginning		6,913,600
Fund Balance - Ending		\$ 7,414,959

Notes to Required Supplementary Information April 30, 2018

#### **BUDGETARY INFORMATION**

Annual budgets are adopted on a basis consistent with the following modified accrual basis of accounting.

The appropriated budget is prepared by fund, function and department. The City's department heads may make transfers of appropriations within a department. Transfers of appropriations between departments require the approval of the City's Council. The legal level of budgetary control (i.e. the level at which expenditures may not legally exceed appropriations) is the funds level.

Appropriations in all budgeted funds lapse at the end of the fiscal year even if they have related encumbrances. Encumbrances are commitments related to unperformed (executory) contracts for goods of services (i.e. purchase orders, contracts, and commitments). Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and facilitate effective cash planning and control. While all appropriations and encumbrances lapse at year end, valid outstanding encumbrances (those for which performed under the executory contract is expected in the next year) are re-appropriated and become part of the subsequent year's budget pursuant to state regulations.

The term "budget" used throughout the financial statements represents the estimated revenues and appropriations as set forth in the City's annual appropriations ordinance adopted for the fiscal year ended April 30, 2018. Budgets are adopted on a basis consistent with generally accepted accounting principles.

The City follows these procedures in establishing the budgetary data reflected in the financial statements.

- At least 15 days prior to the enactment of the budget, the committee on Finance Procurement submits to the City Council a proposed means of financing expenditure appropriations for the fiscal year commencing the following April 1.
- Normally on the last Wednesday in April, but no later than April 30, the budget is legally enacted through passage of the appropriation ordinance.
- Budgeted amounts are as originally reported or as amended by the City Council. Individual amendments were not material in relation to the original appropriations.
- Unexpended budgeted amounts lapse at the end of the budget year. Spending control is
  establishing by the amount of expenditures budgeted for each object and purpose, but
  management control is exercised at budgetary line item levels.
- The budget amounts shown in the financial statements are the final authorized amounts as revised during the year.

#### **DEFICIT NET POSITON**

The following fund had deficit net position for the fiscal year:

Fund	Deficit
Landfill Closure	\$4,391,457

	Original and Final Budget	Actual
Taxes		
Property Taxes	\$ 2,453,025	\$ 2,453,024
Property Transfer Taxes	200,000	212,656
Retailer Occupation Taxes	7,520,500	7,761,988
Food and Beverage Tax	621,700	687,344
Video Gaming Tax	305,000	347,063
Telecommunications Tax	420,000	461,505
Utility Tax	408,000	451,378
Natural Gas Tax	308,000	377,873
Municipal Automobile Renting Tax	6,000	7,661
		.,,,,,,
Total Taxes	12,242,225	12,760,492
Licenses, Permits and Fees		
Building Permit Fees	185,000	183,931
Liquor Licenses	130,000	146,359
Business Licenses and Permits	15,000	27,567
Landlord Registration Fees	55,900	55,880
Cable TV Franchise Fees	275,000	340,211
911 Dispatching Fees	68,260	70,000
Vacant Property Registration Fees	1,500	1,438
Total Licenses, Permits and Fees	730,660	825,386
Intergovernmental		
State Income Tax	2,500,000	2,332,827
Special Use Tax	624,000	671,143
Replacement Taxes	410,000	450,484
Grant - SLANT Officer	51,850	66,914
School Resource Officer Reimbursements	22,000	30,715
Sustained Traffic Enforcement PR	6,000	8,770
Grant - Airport	140,400	78,401
IDOT Reimbursement	45,000	64,932
Total Intergovernmental	3,799,250	3,704,186

		Original and Final Budget	Actual
Charges for Services			
Water and Sewer Service Charge	\$	102,000	\$ 102,000
Airport Hanger Rent		85,000	89,024
Airport Farm Leases		7,000	6,993
Fuel Sales		12,200	13,840
Interfund Services		3,546,580	3,559,848
Other Charges for Services		16,100	17,906
Total Charges for Services		3,768,880	3,789,611
Fines and Forfeitures			
Fines - Circuit Court		256,930	291,508
Interest		38,800	47,122
Miscellaneous			
Reimbursement - Traffic Signal Maintenance		10,000	9,318
Reimbursement - Other Sources		267,630	16,421
Reimbursement - Police Training		500	454
Miscellaneous Local Sources		142,490	163,155
Total Miscellaneous		420,620	189,348
Total Revenues	\$ 2	21,257,365	\$ 21,607,653

	Original and Final Budget	Actual
General Government		
City Council		
Personal Services	\$ 32,805	\$ 32,781
Contractual Services	1,670	1,667
Commodities	1,780	1,770
	36,255	36,218
Commissions		
Personal Services	4,710	4,580
Contractual Services	17,870	17,779
	22,580	22,359
City Clerk		
Personal Services	125,296	122,653
Contractual Services	4,225	3,693
Commodities	1,900	1,932
Equipment, Furniture and Fixtures	950	944
	132,371	129,222
Mayor		
Personal Services	272,808	266,223
Contractual Services	37,550	40,414
Commodities	4,450	3,872
Equipment, Furniture and Fixtures	1,050	1,033
	315,858	311,542
Office of Management and Budget		
Personal Services	318,770	286,086
Contractual Services	9,900	9,229
Commodities	3,150	2,960
	331,820	298,275

	Original	
	and Final	
	Budget	Actual
General Government - Continued		
Treasurer		
Personal Services	\$ 78,050	\$ 77,141
Contractual Services	2,540	1,507
Commodities	915	875
	81,505	79,523
		. 0,020
Hearing Administration		
Contractual Services	7,900	6,975
	· · · · · · · · · · · · · · · · · · ·	
General Government Building		
Contractual Services	121,600	122,774
Commodities	15,550	11,228
Capital Outlay	49,630	45,806
,	186,780	179,808
	· · · · · · · · · · · · · · · · · · ·	
Management Information Systems		
Personal Services	-	154
Contractual Services	11,400	10,321
Equipment, Furniture and Fixtures	52,960	75,442
	64,360	85,917
	·	<u>,                                      </u>
Community Development		
Personal Services	192,645	186,565
Contractual Services	48,905	42,163
Commodities	1,650	1,484
Equipment, Furniture and Fixtures	4,950	5,312
	248,150	235,524
	<del></del>	, and the second
Neighborhood Housing Development		
Contractual Services	450,780	434,413
	<del></del>	· · · · · · · · · · · · · · · · · · ·

		Original and Final Budget		Actual
General Government - Continued Human Resources				
Personal Services	\$	83,700	\$	81,461
Contractual Services	Ψ	20,430	Ψ	18,162
Commodities		1,550		960
Equipment, Furniture and Fixtures		300		-
_ qup,		105,980		100,583
Interdepartmental Revenues Personal Services Contractual Services Commodities Equipment, Furniture and Fixtures		166,275 385,860 6,250 2,215 560,600		132,923 369,525 6,300 2,214 510,962
Health Care				
Personal Services		559,955		510,185
Contractual Services		2,776,450		2,748,277
		3,336,405		3,258,462
Judiciary and Legal Contractual Services		268,000		261,552
		268,000		261,552
Total General Government		6,149,344		5,951,335

	Original and Final Budget	Actual
Public Safety		
Buildings		
Personal Services	\$ 135,14	
Contractual Services	42,44	
Commodities	2,60	
Equipment, Furniture and Fixtures	4,60	
	184,79	0 171,720
Police Department		
Personal Services	6,749,93	3 6,545,394
Contractual Services	169,44	5 169,518
Commodities	139,09	0 127,945
Equipment, Furniture and Fixtures	18,90	0 22,890
	7,077,368	8 6,865,747
Fire Department		
Personal Services	5,292,80	0 5,179,207
Contractual Services	75,47	
Commodities	88,87	
Equipment, Furniture and Fixtures	3,08	
_qa.p, r aa.o aa ra.oo	5,460,22	
Total Public Safety	12,722,38	3 12,382,069
Public Works		
Department of Public Works		
Personal Services	170,830	0 170,848
Contractual Services	24,28	0 22,421
Commodities	56	0 557
	195,67	0 193,826
Street Department		
Personal Services	1,036,329	9 979,476
Contractual Services	135,77	
Commodities	434,80	
Equipment, Furniture and Fixtures		1,016
=qaipilloni, i annialo ana i maios	1,606,90	
	.,000,00	.,5.10,0.7

	Original	
	and Final	
	Budget	Actual
Public Works - Continued		
Traffic Engineering		
Contractual Services	\$ 30,880	\$ 30,615
Commodities	1,700	1,649
Commodiaco	32,580	32,264
		02,204
Street Lights		
Contractual Services	10,000	8,910
Commodities	255,700	255,933
	265,700	264,843
Airport Authority		
Contractual Services	131,690	120,367
Commodities	21,150	22,462
Other Charges	44,360	44,357
Capital Outlay	86,900	79,992
,	284,100	267,178
	<u> </u>	<u> </u>
Capital Improvements		
Bike Trails		
Contractual Services	267,630	246,066
Sidewalk Program		
Contractual Services	25,000	13,816
	292,630	259,882
Total Public Works	2,677,584	2,561,370
Culture and Recreation		
Social Services		
Personal Services	65,175	64,435
Contractual Services	4,275	3,990
Commodities	2,355	2,176
Equipment, Furniture and Fixtures	525	524
1. 1	72,330	71,125
		, 3

	а	Original nd Final Budget		Actual
Culture and Recreation - Continued City Cemetery				
Personal Services	\$	87,160	\$	84,041
Contractual Services		5,825		5,142
Commodities		2,350		1,328
		95,335		90,511
Forestry				
Personal Services		169,155		164,353
Contractual Services		27,000		17,385
Commodities		4,055		4,326
		200,210		186,064
Total Culture and Recreation		367,875		347,700
Debt Service				
Principal Retirement		-		11,883
Total Expenditures	\$ 2	1,917,186	\$ 2	21,254,357

Nonmajor Governmental Funds Combining Balance Sheet April 30, 2018

ASSETS	Special Revenue	Debt Service	Capital Projects	Permanent Cemetery Care	- Totals
AGGETG					
Cash and Investments	\$ 1,733,127	\$ -	\$ 649,695	\$ 131,220	\$ 2,514,042
Receivables - Net of Allowances	. , ,	·	. ,	. ,	. , ,
Property Taxes	1,914,078	-	_	-	1,914,078
Accounts	1,273,510	-	282,651	-	1,556,161
Due from Other Funds	9,643	-	· -	-	9,643
Prepaids	16,145	-	637	-	16,782
Total Assets	\$ 4,946,503	\$ -	\$ 932,983	\$ 131,220	\$ 6,010,706
LIABILITIES					
Accounts Payable	\$ 253,157	\$ -	\$ 21,661	\$ -	\$ 274,818
Accrued Payroll	33,348	-	ψ 21,001 -	<u>-</u>	33,348
Due to Other Funds	987,355	_	_	_	987,355
Total Liabilities	1,273,860	-	21,661	_	1,295,521
			,		, ,
DEFERRED INFLOWS OF RESOURCES					
Property Taxes	1,914,078	_	_	_	1,914,078
Total Liabilities and Deferred Inflows	1,011,010				1,011,010
of Resources	3,187,938	-	21,661	-	3,209,599
FUND BALANCES					
Nonspendable	16,145	_	_	_	16,145
Restricted	1,740,460	_	423,153	131,220	2,294,833
Committed	1,740,400	_	488,169	101,220	488,169
Assigned	1,960	<u>-</u>	-100,103	_	1,960
Total Fund Balances	1,758,565			131,220	2,801,107
. Starr and Balanood	.,. 50,000		011,022	101,220	2,001,107
Total Liabilities and Fund Balances	\$4,946,503	\$ -	\$ 932,983	\$ 131,220	\$6,010,706

Nonmajor Governmental Funds

Combining Statement of Revenues, Expenditures and Changes in Fund Balance

For the Fiscal Year Ended April 30, 2018

	0	Dalat	0 11 - 1	Permanent	•
	Special	Debt	Capital	Cemetery	Totala
	Revenue	Service	Projects	Care	Totals
Revenues					
Taxes	\$ 2,168,884	\$ -	\$ -	\$ -	\$ 2,168,884
Licenses, Permits and Fees	17,383	-	867,335	5,100	889,818
Intergovernmental	2,628,411	-	239,354	-	2,867,765
Interest	17,816	182	6,807	675	25,480
Miscellaneous	33,266	-	-	-	33,266
Total Revenues	4,865,760	182	1,113,496	5,775	5,985,213
Expenditures					
General Government	1,854,906	-	-	-	1,854,906
Public Safety	52,290	-	-	-	52,290
Public Works	1,308,711	-	-	-	1,308,711
Culture and Recreation	1,118,771	-	-	-	1,118,771
Capital Outlay	7,012	-	788,510	-	795,522
Debt Service					
Principal	225,038	342,829	38,278		606,145
Interest and Fiscal Charges	7,063	207,347	2,780	-	217,190
Total Expenditures	4,573,791	550,176	829,568		5,953,535
Excess (Deficiency) of Revenues					
Over (Under) Expenditures	291,969	(549,994)	283,928	5,775	31,678
o to: (chaoi) =/ponana.co		(0.0,00.)		5,1.5	0.,0.0
Other Financing Sources (Uses)					
Disposal of Capital Assets	_	_	6,140	_	6,140
Debt Issuance	106,245	-	446,835	_	553,080
Transfers In	47,440	516,937	-	_	564,377
Transfers Out	(66,929)	-	(604,153)	_	(671,082)
Total Other Financing Sources (Uses)	86,756	516,937	(151,178)	-	452,515
					_
Net Change in Fund Balances	378,725	(33,057)	132,750	5,775	484,193
Fund Balances - Beginning	1,379,840	33,057	778,572	125,445	2,316,914
Fund Balances - Ending	\$ 1,758,565	\$ -	\$ 911,322	\$ 131,220	\$ 2,801,107

Nonmajor Governmental - Special Revenue Funds Combining Balance Sheet April 30, 2018

ASSETS	Motor Fuel Tax	Fourism romotion	Grant Funds	Drug orfeiture	F	Fire Public Safety
Cash and Investments Receivables - Net of Allowances Property Taxes	\$ 213,239	\$ 93,893	\$ 23,635	\$ 32,272	\$	1,960
Accounts Due from Other Funds Prepaids	58,692 - -	20,000	1,194,818 - 9	- - -		- - -
Total Assets	\$ 271,931	\$ 113,893	\$ 1,218,462	\$ 32,272	\$	1,960
LIABILITIES						
Accounts Payable Accrued Payroll Due to Other Funds Total Liabilities	\$ - - -	\$ - - -	\$ 137,079 4,647 987,355 1,129,081	\$ - - -	\$	- - - -
DEFERRED INFLOWS OF RESOURCES						
Property Taxes Total Liabilities and Deferred Inflows	 -	-	-	-		
of Resources  FUND BALANCES	-	-	1,129,081	-		
Nonspendable Restricted Assigned	271,931	113,893	9 89,372	32,272		- - 1,960
Total Fund Balances	271,931	113,893	89,381	32,272		1,960
Total Liabilities and Fund Balances	\$ 271,931	\$ 113,893	\$ 1,218,462	\$ 32,272	\$	1,960

Downtown T.I.F. District	-	Lamm Road T.I.F. District	\	West Ave. T.I.F. District	Burchard Hills T.I.F. District	T.I	dows l.F. trict	Public Library	Totals
\$ 48,951	\$	379,159	\$	60,108	\$ 10,700	\$ 6	6,071	\$ 863,139	\$ 1,733,127
202,559 - - -		660,523 - - -		70,495 - -	2,031 - -	35	5,423 - -	943,047 - 9,643 16,136	1,914,078 1,273,510 9,643 16,145
\$251,510	\$	1,039,682	\$	130,603	\$ 12,731	\$ 41	1,494	\$ 1,831,965	\$ 4,946,503
\$ 8,939 - - 8,939	\$	71,960 - - 71,960	\$	- - - -	\$ - - -	\$	- - - -	\$ 35,179 28,701 - 63,880	\$ 253,157 33,348 987,355 1,273,860
202,559		660,523 732,483		70,495 70,495	2,031 2,031		5,423 5,423	943,047	1,914,078 3,187,938
40,012 - 40,012		307,199 - 307,199		- 60,108 - 60,108	- 10,700 - 10,700		- 6,071 - 6,071	16,136 808,902 - 825,038	16,145 1,740,460 1,960 1,758,565
\$251,510	\$	1,039,682	\$	130,603	\$ 12,731	\$ 41	1,494	\$ 1,831,965	\$ 4,946,503

Nonmajor Governmental - Special Revenue Funds Combining Statement of Revenues, Expenditures and Changes in Fund Balances For the Fiscal Year Ended April 30, 2018

	Motor Fuel Tax	Tourism Promotion	Grant Fund	Drug Forfeiture	Fire Public Safety
Revenues					
Taxes	\$ -	\$ 262,911	\$ -	\$ -	\$ -
Licenses, Permits and Fees	-	-	-	-	-
Intergovernmental	654,615	-	1,938,466	15,424	-
Interest	1,705	684	-	-	38
Miscellaneous	9,049	-	-	-	-
Total Revenues	665,369	263,595	1,938,466	15,424	38
Expenditures					
Current					
General Government	-	238,780	1,616,126	-	-
Public Safety	-	-	37,153	13,518	1,619
Public Works	486,036	-	219,728	-	-
Culture and Recreation	-	-	-	-	-
Capital Outlay	1,155	-	-	-	-
Debt Service					
Principal	-	-	-	-	-
Interest and Fiscal Charges	_	-	-	-	-
Total Expenditures	487,191	238,780	1,873,007	13,518	1,619
Excess (Deficiency) of Revenues					
Over (Under) Expenditures	178,178	24,815	65,459	1,906	(1,581)
Other Financing Sources (Uses)					
Debt Issuance	_	_	_	_	_
Transfers In	1,155	_	1,237	_	_
Transfers Out	-	_	-	_	_
Total Other Financing Sources (Uses)	1,155	-	1,237	-	-
Net Change in Fund Balances	179,333	24,815	66,696	1,906	(1,581)
Fund Balances - Beginning	92,598	89,078	22,685	30,366	3,541
Fund Balances - Ending	\$ 271,931	\$ 113,893	\$ 89,381	\$ 32,272	\$ 1,960

Downtown T.I.F. District		L	Lamm Road West Ave T.I.F. T.I.F. District District				T.I.F.		Burchard Hills T.I.F. District		Hills T.I.F.		Meadows T.I.F. District	Public Library	Totals
\$	216,870	\$	655,159	\$	62,019	\$	2,029	\$	8,311	\$ 961,585	\$ 2,168,884				
	-		-		-		-		-	17,383	17,383				
	-		-		-		-		-	19,906	2,628,411				
	1,659		5,604		746		125		82	7,173	17,816				
	-		-		-		-		-	24,217	33,266				
	218,529		660,763		62,765		2,154		8,393	1,030,264	4,865,760				
	-		-		-		-		-	-	1,854,906				
	-		-		-		-		-	-	52,290				
	254,472		326,151		19,739		507		2,078	-	1,308,711				
	-		-		-		-		-	1,118,771	1,118,771				
	-		-		-		-		-	5,857	7,012				
	66,000		157,842 7,063		-		-		1,196 -	-	225,038 7,063				
	320,472		491,056		19,739		507		3,274	1,124,628	4,573,791				
	(101,943)		169,707		43,026		1,647		5,119	(94,364)	291,969				
	106,245		-		-		-		-	-	106,245				
	- (41 020)		-		-		-		-	45,048 (25,000)	47,440				
-	(41,929) 64,316		<u> </u>		<u> </u>		<u> </u>		<u> </u>	20,048	(66,929) 86,756				
	04,510		-		-				-	20,040	00,730				
	(37,627)		169,707		43,026		1,647		5,119	(74,316)	378,725				
	77,639		137,492		17,082		9,053		952	899,354	1,379,840				
\$	40,012	\$	307,199	\$	60,108	\$	10,700	\$	6,071	\$ 825,038	\$ 1,758,565				

Motor Fuel Tax - Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended April 30, 2018

		Original and Final Budget		Actual	
Revenues					
Intergovernmental	\$	595,150	\$	654,615	
Interest	•	1,300	*	1,705	
Miscellaneous		9,500		9,049	
Total Revenues		605,950		665,369	
Expenditures Current					
Public Works		527,000		486,036	
Capital Outlay		1,200		1,155	
Total Expenditures		528,200		487,191	
Excess of Revenues					
Over Expenditures		77,750		178,178	
Other Financing Sources					
Transfers In		-		1,155	
Net Change in Fund Balance	<u>\$</u>	77,750	:	179,333	
Fund Balance - Beginning				92,598	
Fund Balance - Ending			\$	271,931	

Tourism Promotion - Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended April 30, 2018

	a	Original and Final Budget		Actual	
Revenues					
Taxes	\$	250,000	\$	262,911	
Interest		600		684	
Total Revenues		250,600		263,595	
Expenditures General Government		238,780		238,780	
Net Change in Fund Balance	\$	11,820		24,815	
Fund Balance - Beginning				89,078	
Fund Balance - Ending			\$	113,893	

Grant Fund - Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended April 30, 2018

	Original and Final Budget Actual
Revenues	
Intergovernmental	\$ 2,310,115 \$ 1,938,466
Expenditures	
General Government	1,910,686 1,616,126
Public Safety	63,056 37,153
Public Works	222,493 219,728
Total Expenditures	2,196,235 1,873,007
Excess of Revenues	
Over Expenditures	113,880 65,459
Other Financing Sources	
Transfers In	50,801 1,237
Net Change in Fund Balance	\$ 164,681 66,696
Fund Balance - Beginning	22,685
Fund Balance - Ending	\$ 89,381

Drug Forfeiture - Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended April 30, 2018

	Original and Final Budget			Actual	
Revenues					
Intergovernmental	\$	20,000	\$	15,424	
Expenditures Public Safety		20,000		13,518	
Net Change in Fund Balance	\$	-	=	1,906	
Fund Balance - Beginning				30,366	
Fund Balance - Ending			\$	32,272	

Fire Public Safety - Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended April 30, 2018

	and	iginal I Final ıdget	Actual	
Revenues Interest	\$	30 \$	38	
Expenditures Public Safety Contractual Services		1,620	1,619	
Excess (Deficiency) of Revenues Over (Under) Expenditures		(1,590)	(1,581)	
Other Financing Sources Transfers In		1,590	<u>-</u>	
Net Change in Fund Balance	\$	-	(1,581)	
Fund Balance - Beginning			3,541	
Fund Balance - Ending		\$	1,960	

Downtown T.I.F. District - Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended April 30, 2018

	а	Original and Final Budget	Actual	
Revenues				
Taxes	\$	216,870	\$ 216,870	
Interest		1,500	1,659	
Total Revenues		218,370	218,529	
Expenditures				
Public Works				
Contractual Services		215,030	254,472	
Debt Service				
Principal		-	66,000	
Total Expenditures		215,030	320,472	
Excess (Deficiency) of Revenues				
Over (Under) Expenditures		3,340	(101,943)	
Other Financing Sources (Uses)				
Debt Proceeds		-	106,245	
Transfers In		69,000	-	
Transfers Out		(41,929)	(41,929)	
Total Other Financing Sources (Uses)		27,071	64,316	
Net Change in Fund Balance	\$	30,411	(37,627)	
Fund Balance - Beginning			77,639	
Fund Balance - Ending			\$ 40,012	

Lamm Road T.I.F. District - Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended April 30, 2018

	а	Original nd Final Budget		Actual
Revenues				
Taxes	\$	655,160	\$	655,159
Interest		4,600		5,604
Total Revenues		659,760		660,763
Expenditures Public Works Contractual Services Debt Service Principal Interest and Fiscal Charges Total Expenditures		297,545 157,842 7,063 462,450		326,151 157,842 7,063 491,056
Net Change in Fund Balance	\$	197,310	!	169,707
Fund Balance - Beginning				137,492
Fund Balance - Ending			\$	307,199

West Ave. T.I.F. District - Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended April 30, 2018

	Original and Final Budget		Actual
Revenues			
Taxes	\$ 62,020	\$	62,019
Interest	 590		746
Total Revenues	62,610		62,765
Expenditures Public Works Contractual Services	 20,605		19,739
Net Change in Fund Balance	\$ 42,005	:	43,026
Fund Balance - Beginning			17,082
Fund Balance - Ending		\$	60,108

Burchard Hills T.I.F. District - Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended April 30, 2018

	;	Original and Final Budget		Actual
Revenues				
Taxes	\$	2,030	\$	2,029
Interest		100		125
Total Revenues		2,130		2,154
Expenditures Public Works Contractual Services		510		507
Net Change in Fund Balance	\$	1,620	:	1,647
Fund Balance - Beginning				9,053
Fund Balance - Ending			\$	10,700

Meadows T.I.F. District - Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended April 30, 2018

	a	Original nd Final Budget	Actual
Revenues			
Taxes	\$	8,315	\$ 8,311
Interest		65	82
Total Revenues		8,380	8,393
Expenditures Public Works			
Contractual Services Debt Service		2,080	2,078
Principal		1,200	1,196
Total Expenditures		3,280	3,274
Net Change in Fund Balance	\$	5,100	5,119
Fund Balance - Beginning		_	952
Fund Balance - Ending		_	\$ 6,071

Public Library - Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended April 30, 2018

	Original		
	and Final Budget	Actual	
	200901	7 101001	
Revenues			
Taxes			
Property Taxes	\$ 961,585	\$ 961,585	
Licenses, Permits and Fees	16,500	17,383	
Intergovernmental	19,906	19,906	
Interest	5,030	7,173	
Miscellaneous	 30,285	24,217	
Total Revenues	1,033,306	1,030,264	
Expenditures			
Culture and Recreation			
Personnel	719,480	742,851	
Contractual Services	215,610	223,937	
Commodities	168,731	151,983	
Capital Outlay	7,700	5,857	
Total Expenditures	1,111,521	1,124,628	
Excess (Deficiency) of Revenues			
Over (Under) Expenditures	 (78,215)	(94,364)	
Other Financing Sources (Uses)			
Transfers In	109,700	45,048	
Transfers Out	(25,000)	(25,000)	
Total Other Financing Sources (Uses)	84,700	20,048	
Net Change in Fund Balance	\$ 6,485	(74,316)	
Fund Balance - Beginning		899,354	
Fund Balance - Ending		\$ 825,038	

Debt Service Fund

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended April 30, 2018

	а	Original nd Final Budget	Actual	
Revenues				
Interest		200 \$	182	
Expenditures Debt Service				
Principal		377,524	342,829	
Interest and Fiscal Charges		210,230	207,347	
Total Expenditures		587,754	550,176	
Excess (Deficiency) of Revenues Over (Under) Expenditures		(587,554)	(549,994)	
Other Financing Sources				
Transfers In		552,942	516,937	
Net Change in Fund Balance	\$	(34,612)	(33,057)	
Fund Balance - Beginning			33,057	
Fund Balance - Ending		\$		

Nonmajor Governmental - Capital Projects Funds Combining Balance Sheet April 30, 2018

	Fire Capital Improvements		Equipment Capital Projects		Capital		Totals
ASSETS							
Cash and investments Receivables - Net of Allowances	\$ 248,487	\$	401,208	\$	649,695		
Accounts	261,343		21,308		282,651		
Prepaid items			637		637		
Due from Other Funds	 -		-				
Total Assets	\$ 509,830	\$	423,153	\$	932,983		
LIABILITIES							
Accounts Payable	\$ 21,661	\$	-	\$	21,661		
FUND BALANCES							
Restricted	-		423,153		423,153		
Committed	488,169		-		488,169		
Total Fund Balances	488,169		423,153		911,322		
Total Liabilities and Fund Balances	\$ 509,830	\$	423,153	\$	932,983		

Nonmajor Governmental - Capital Projects Funds Combining Statement of Revenues, Expenditures and Changes in Fund Balances For the Fiscal Year Ended April 30, 2018

	Fire Capital provements	Equipment Capital Projects		Totals
Revenues				
Licenses, Permits and Fees	\$ 855,229	\$ 12,106	\$	867,335
Intergovernmental	-	239,354		239,354
Interest	2,407	4,400		6,807
Total Revenues	857,636	255,860		1,113,496
Expenditures				
Capital Outlay	155,004	633,506		788,510
Debt Service				
Principal		38,278		38,278
Interest and Fiscal Charges	-	2,780		2,780
Total Expenditures	155,004	674,564		829,568
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	 702,632	(418,704)		283,928
Other Financing Sources (Uses)				
Disposal of Capital Assets	-	6,140		6,140
Transfers Out	(604,153)	-		(604,153)
Debt Issuance	-	446,835		446,835
Total Other Financing Sources (Uses)	(604,153)	452,975		(151,178)
Net Change in Fund Balances	98,479	34,271		132,750
Fund Balances - Beginning	389,690	388,882		778,572
Fund Balances - Ending	\$ 488,169	\$ 423,153	\$	911,322

Fire Capital Improvements - Capital Projects Fund Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended April 30, 2018

	a	Original and Final Budget		Actual
Revenues				
Licenses, Permits and Fees	\$	682,000	\$	855,229
Interest Total Revenues		1,000 683,000		2,407 857,636
Total Nevertues		003,000		037,030
Expenditures				
Capital Outlay				
Contractual Services		62,350		62,980
Buildings		20,000		11,034
Machinery and Equipment		60,000		58,774
Vehicles		33,000		22,216
Total Expenditures		175,350		155,004
Excess of Revenues				
Over Expenditures		507,650		702,632
Other Financing Sources (Uses)				
Transfers In		15,650		-
Transfers Out		(665,152)		(604,153)
Total Other Financing Sources (Uses)		(649,502)		(604,153)
Net Change in Fund Balance	\$	(141,852)	į	98,479
Fund Balance - Beginning				389,690
Fund Balance - Ending			\$	488,169

Equipment Capital Projects - Capital Projects Fund Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended April 30, 2018

	Original and Final Budget	Actual	
Revenues			
Licenses, Permits and Fees	\$ 9,500 \$	12,106	
Intergovernmental	214,000	239,354	
Interest	 2,500	4,400	
Total Revenues	226,000	255,860	
Expenditures			
Capital Outlay	239,150	633,506	
Debt Service			
Principal	-	38,278	
Interest and Fiscal Charges	-	2,780	
Total Expenditures	 239,150	674,564	
Excess (Deficiency) of Revenues			
Over (Under) Expenditures	(13,150)	(418,704)	
over (enact) Experiences	(10,100)	(110,101)	
Other Financing Sources			
Disposal of Capital Assets	-	6,140	
Debt Issuance	-	446,835	
Total Other Financing Sources	 -	452,975	
Net Change in Fund Balance	\$ (13,150)	34,271	
Fund Balance - Beginning		388,882	
Fund Balance - Ending	\$	423,153	

Cemetery Care - Permanent Fund Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended April 30, 2018

	а	Original nd Final Budget	Actual
Revenues Licenses, Permits and Fees Interest Total Revenues	\$	2,800 400 3,200	\$ 5,100 675 5,775
Net Change in Fund Balance	\$	3,200	5,775
Fund Balance - Beginning			125,445
Fund Balance - Ending			\$ 131,220

Water Department - Enterprise Fund Schedule of Revenues, Expenses and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended April 30, 2018

		and Final	
		Budget	Actual
Operating Revenues			
Charges for Services	\$	4,972,900	\$ 5,325,463
Operating Expenses			
Operations			
Personnel		1,134,300	942,885
Contractual Services		299,100	335,332
Commodities		581,000	490,415
Miscellaneous		22,000	7,500
Capital Outlay		53,500	18,220
Depreciation		433,240	719,758
Total Operating Expenses		2,523,140	2,514,110
Operating Income		2,449,760	2,811,353
Nonoperating Revenues (Expenses)			
Interest Income		900	904
Other Income		126,500	180,004
Interest Expense		(203,878)	(265,590)
Total Nonoperating Revenues (Expenses)		(76,478)	(84,682)
Income Before Transfers		2,373,282	2,726,671
Transfers Out		(1,776,500)	(1,700,000)
Change in Net Position	\$	596,782	1,026,671
Net Position - Beginning		-	25,412,189
Net Position - Ending		=	\$ 26,438,860

Sewer Department - Enterprise Fund Schedule of Revenues, Expenses and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended April 30, 2018

	Original and Final Budget	Actual	
Operating Revenues			
Charges for Services	\$ 3,700,000 \$	3,551,841	
Operating Expenses Operations			
Personnel	1,492,100	1,524,965	
Contractual Services	414,400	511,220	
Commodities	696,000	684,239	
Miscellaneous	27,500	7,500	
Capital Outlay	11,000	5,819	
Depreciation	471,170	1,142,347	
Total Operating Expenses	3,112,170	3,876,090	
Operating Income	587,830	(324,249)	
Nonoperating Revenues (Expenses)			
Interest Income	12,000	12,452	
Connection Fees	4,500	3,485	
Other Income	79,700	81,893	
Interest Expense	(401,649)	(441,174)	
Total Nonoperating Revenues (Expenses)	(305,449)	(343,344)	
Income Before Transfers	282,381	(667,593)	
Transfers In	1,200,000	1,200,000	
Change in Net Position	\$ 1,482,381	532,407	
Net Position - Beginning	<u> </u>	10,754,909	
Net Position - Ending	<u>\$</u>	11,287,316	

Storm Sewer - Enterprise Fund

Schedule of Revenues, Expenses and Changes in Fund Balance - Budget and Actual

For the Fiscal Year Ended April 30, 2018

	Original and Final Budget	Actu	al
Operating Revenues			
Charges for Services	\$ 666,000	\$ 71	1,292
Operating Expenses			
Operations			
Personnel	85,660	8	9,509
Contractual Services	35,500	4	0,908
Commodities	10,500		3,676
Miscellaneous	500		-
Depreciation	 231,594		0,713
Total Operating Expenses	 363,754	35	4,806
Operating Income	 302,246	35	6,486
Nonoperating Revenues (Expenses)			
Interest Income	60		82
Interest Expense	 (239,267)	(23	6,733)
Total Nonoperating Revenues (Expenses)	 (239,207)	(23	6,651)
Income Before Transfers	63,039	11	9,835
Transfers In	 500,000	50	0,000
Change in Net Position	\$ 563,039	61	9,835
Net Position - Beginning		1,32	9,870
Net Position - Ending		\$ 1,94	9,705

Landfill Closure - Enterprise Fund Schedule of Revenues, Expenses and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended April 30, 2018

	а	Original nd Final Budget	Actual		
Operating Revenues					
Charges for Services	\$	301,000 \$	297,748		
Operating Expenses Operations					
Commodities		220,000	216,061		
Operating Income		81,000	81,687		
Nonoperating Revenues (Expenses)					
Interest Income		1,700	2,105		
Interest Expense		(2,727)	(1,642)		
Principal on Debt		(34,705)	-		
Total Nonoperating Revenues (Expenses)		(35,732)	463		
Change in Net Position	\$	45,268	82,150		
Net Position - Beginning			(4,473,607)		
Net Position - Ending		\$	(4,391,457)		

Health and Environmental - Enterprise Fund Schedule of Revenues, Expenses and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended April 30, 2018

	Original and Final Budget	Actual	
Operating Revenues Charges for Services	\$ 1,435,080	\$ 1,482,809	
Operating Expenses Operations Contractual Services	 1,428,495	1,424,460	
Operating Income	 6,585	58,349	
Nonoperating Revenues Interest Income	 1,800	2,556	
Change in Net Position	\$ 8,385	60,905	
Net Position - Beginning		557,619	
Net Position - Ending		\$ 618,524	

Foreign Fire Insurance - Private Purpose Trust Fund Schedule of Changes in Net Position - Budget and Actual For the Fiscal Year Ended April 30, 2018

	Original and Final Budget			Actual
Additions				
Foreign Fire Insurance	\$	38,000	\$	32,232
Other Income		-		300
		38,000		32,532
Investment Income				
Interest Earned		100		630
Total Additions		38,100		33,162
Deductions				
Other Charges and Services				
Contractual Services		11,000		5,671
Supplies		16,800		11,800
Capital Outlay		26,567		26,808
Total Deductions		54,367		44,279
Change in Net Position	\$	(16,267)	:	(11,117)
Net Position - Beginning		,		55,729
Net Position - Ending		;	\$	44,612

Pension Trust Funds Combining Statement of Fiduciary Net Position April 30, 2018

		Police Firefighters Pension Pension				9		_		Totals
ASSETS										
Cash and Cash Equivalents	\$	586,513	\$	721,084	\$	1,307,597				
Investments U.S. Government and Agency Obligations		2,846,712		4,565,487		7,412,199				
State and Local Obligations		483,048		713,948		1,196,996				
Corporate Obligations		4,342,216		6,498,134		10,840,350				
Common Stock		2,018,260		3,348,639		5,366,899				
Mutual Funds		12,877,633		18,867,253		31,744,886				
Receivables - Net of Allowances Accrued Interest		59,630		84,222		143,852				
Total Assets	\$	23,214,012	\$	34,798,767	\$	58,012,779				
NET POSITION										
Net Position Restricted for Pensions	\$	23,214,012	\$	34,798,767	\$	58,012,779				

Pension Trust Funds Combining Statement of Changes in Fiduciary Net Position For the Fiscal Year Ended April 30, 2018

	 Police Pension	3		Totals
Additions				
Contributions - Employer	\$ 1,392,228	\$	932,393	\$ 2,324,621
Contributions - Plan Members	314,723		295,035	609,758
Other Income	8,807		-	8,807
Total Contributions	 1,715,758		1,227,428	2,943,186
Investment Income				
Interest Earned	4,387		2,611	6,998
Net Change in Fair Value	1,610,458		2,639,508	4,249,966
	1,614,845		2,642,119	4,256,964
Less Investment Expenses	 (63,425)		(93,199)	(156,624)
Net Investment Income	1,551,420		2,548,920	4,100,340
Total Additions	 3,267,178		3,776,348	7,043,526
Deductions				
Administration	25,175		27,279	52,454
Benefits and Refunds	 2,564,649		2,785,420	5,350,069
Total Deductions	2,589,824		2,812,699	5,402,523
Change in Fiduciary Net Position	677,354		963,649	1,641,003
Net Position Restricted for Pensions				
Beginning	22,536,658		33,835,118	56,371,776
Ending	\$ 23,214,012	\$	34,798,767	\$ 58,012,779

Police Pension - Pension Trust Fund Schedule of Changes in Fiduciary Net Position - Budget and Actual For the Fiscal Year Ended April 30, 2018

	Original and Final Budget			Actual
Additions				
Contributions - Employer	\$	1,392,228	\$	1,392,228
Contributions - Plan Members		283,999		314,723
Other Income		-		8,807
Total Contributions		1,676,227		1,715,758
Investment Income				
Interest Earned		1,500		4,387
Net Change in Fair Value		1,100,000		1,610,458
•		1,101,500		1,614,845
Less Investment Expenses		(90,100)		(63,425)
Net Investment Income		1,011,400		1,551,420
Total Additions		2,687,627		3,267,178
Deductions				
Administration		55,000		25,175
Benefits and Refunds		2,690,000		2,564,649
Total Deductions		2,745,000		2,589,824
Change in Fiduciary Net Position	\$	(57,373)		677,354
Net Position Restricted for Pensions				
Beginning		•		22,536,658
Ending			\$	23,214,012

Firefighters' Pension - Pension Trust Fund Schedule of Changes in Fiduciary Net Position - Budget and Actual For the Fiscal Year Ended April 30, 2018

		Original and Final Budget	Actual
Additions			
Contributions - Employer	\$	932,393 \$	932,393
Contributions - Plan Members		276,272	295,035
Other Income		-	
Total Contributions		1,208,665	1,227,428
Investment Income			
Interest Earned		1,641,000	2,611
Net Change in Fair Value		-	2,639,508
Not offarigo in Fair Value		1,641,000	2,642,119
Less Investment Expenses		(110,100)	(93,199)
Net Investment Income		1,530,900	2,548,920
Total Additions		2,739,565	3,776,348
Deductions			
Administration		58,900	27,279
Benefits and Refunds		2,797,000	2,785,420
Total Deductions		2,855,900	2,812,699
Change in Fiduciary Net Position	\$	(116,335)	963,649
-		<u> </u>	
Net Position Restricted for Pensions			
Beginning		_	33,835,118
Ending		<u>\$</u>	34,798,767

Revolving Loan - Agency Fund Schedule of Changes in Assets and Liabilities For the Fiscal Year Ended April 30, 2018

ASSETS	Beginning Balances		additions	De	eductions	Ending Balances
Cash and Investments Receivables - Net of Allowances	\$ 300,442	\$	25,957	\$	- 17 170	\$ 326,399
Loans	 168,948		-		17,179	151,769
Total Assets	\$ 469,390	\$	25,957	\$	17,179	\$ 478,168
LIABILITIES						
Due to Others	\$ 469,390	\$	10,162	\$	1,384	\$ 478,168

Schedule of Long-Term Debt Requirements General Obligation Bonds of 2013A April 30, 2018

Date of Issue
Date of Maturity
Authorized Issue
Denomination of Bonds
Interest Rates
Interest Dates
Principal Maturity Date
Payable at

April 23, 2013
January 1, 2028
\$ 1,020,000
\$ 5,000
1.00% to 3.15%
July 1 and January 1
January 1
U.S. Bank National Association

Fiscal		Requirements	3	Interest Due on				
Year	Principal	Interest	Totals	Jul. 1	Amount	Jan. 1	Amount	
			_					
2019	\$ 70,000	\$ 20,475	\$ 90,475	2017	\$ 10,238	2018	\$ 10,237	
2020	70,000	19,075	89,075	2018	9,538	2019	9,537	
2021	70,000	17,675	87,675	2019	8,838	2020	8,837	
2022	70,000	15,995	85,995	2020	7,998	2021	7,997	
2023	75,000	14,315	89,315	2021	7,158	2022	7,157	
2024	75,000	12,215	87,215	2022	6,108	2023	6,107	
2025	80,000	10,115	90,115	2023	5,058	2024	5,057	
2026	80,000	7,875	87,875	2024	3,938	2025	3,937	
2027	85,000	5,355	90,355	2025	2,678	2026	2,677	
2028	85,000	2,678	87,678	2026	1,339	2027	1,339	
	-		<u> </u>					
	\$ 760,000	\$ 125,773	\$ 885,773		\$ 62,891		\$ 62,882	

Schedule of Long-Term Debt Requirements General Obligation Refunding Bonds of 2014A April 30, 2018

Date of Issue
Date of Maturity
Authorized Issue
Denomination of Bonds
Interest Rates
Interest Dates
Principal Maturity Date
Payable at

September 25, 2014
December 1, 2024
\$6,760,000
\$ 5,000
2.00% to 3.00%
June 1 and December 1
December 1
U.S. Bank National Association

Fiscal		Requirements	s		Interest Due on								
Year	Principal	Interest		Totals		Jun. 1	Amount		Dec. 1		Amount		
					_								
2019	\$ 650,000	\$ 133,675	\$	783,675		2018	\$	66,838	2018	\$	66,837		
2020	655,000	120,675		775,675		2019		60,338	2019		60,337		
2021	680,000	104,300		784,300		2020		52,150	2020		52,150		
2022	690,000	87,300		777,300		2021		43,650	2021		43,650		
2023	720,000	66,600		786,600		2022		33,300	2022		33,300		
2024	735,000	45,000		780,000		2023		22,500	2023		22,500		
2025	765,000	22,950		787,950		2024		11,475	2024		11,475		
							-						
	\$ 4,895,000	\$ 580,500	\$ 5	,475,500			\$	290,251		\$	290,249		

Schedule of Long-Term Debt Requirements General Obligation Refunding Bonds of 2014B April 30, 2018

Date of Issue
Date of Maturity
Authorized Issue
Denomination of Bonds
Interest Rates
Interest Dates
Principal Maturity Date
Payable at

November 4, 2014
December 1, 2029
\$ 6,760,000
\$ 5,000
2.00% to 4.00%
June 1 and December 1
December 1
U.S. Bank National Association

Fiscal		Requirements		Interest Due on							
Year	Principal	Interest	Totals	Jun. 1	Amount	Dec. 1	Amount				
			_	-			_				
2019	\$ 35,000	\$ 198,182	\$ 233,182	2018	\$ 99,091	2018	\$ 99,091				
2020	40,000	197,482	237,482	2019	98,741	2019	98,741				
2021	40,000	196,602	236,602	2020	98,301	2020	98,301				
2022	40,000	195,722	235,722	2021	97,861	2021	97,861				
2023	40,000	194,842	234,842	2022	97,421	2022	97,421				
2024	40,000	193,723	233,723	2023	96,861	2023	96,862				
2025	45,000	192,603	237,603	2024	96,301	2024	96,302				
2026	910,000	191,343	1,101,343	2025	95,671	2025	95,672				
2027	950,000	154,943	1,104,943	2026	77,471	2026	77,472				
2028	985,000	116,943	1,101,943	2027	58,471	2027	58,472				
2029	1,020,000	77,543	1,097,543	2028	38,771	2028	38,772				
2030	1,065,000	36,743	1,101,743	2029	18,371	2029	18,372				
		_									
	\$ 5,210,000	\$ 1,946,671	\$ 7,156,671		\$ 973,332		\$ 973,339				

Schedule of Long-Term Debt Requirements General Obligation Refunding Bonds of 2015A April 30, 2018

Date of Issue
Date of Maturity
Authorized Issue
Denomination of Bonds
Interest Rates
Interest Dates
Principal Maturity Date
Payable at

November 12, 2015
January 1, 2034
\$ 9,530,000
\$ 5,000
2.00% to 4.00%
July 1 and January 1
January 1
U.S. Bank National Association

Fiscal			equirements	3		Interest Due on						
Year		Principal		Interest		Totals	Jul. 1		Amount	Jan. 1		Amount
							-					
2019	\$	500,000	\$	304,825	\$	804,825	2018	\$	152,413	2018	\$	152,412
2020		510,000		292,325		802,325	2019		146,163	2019		146,162
2021		520,000		279,575		799,575	2020		139,788	2020		139,787
2022		535,000		263,975		798,975	2021		131,988	2021		131,987
2023		560,000		247,925		807,925	2022		123,963	2022		123,962
2024		570,000		231,125		801,125	2023		115,563	2023		115,562
2025		540,000		214,025		754,025	2024		107,013	2024		107,012
2026		555,000		198,365		753,365	2025		99,183	2025		99,182
2027		575,000		176,165		751,165	2026		88,083	2026		88,082
2028		605,000		153,165		758,165	2027		76,583	2027		76,582
2029		625,000		128,965		753,965	2028		64,483	2028		64,482
2030		485,000		103,965		588,965	2029		51,983	2029		51,982
2031		510,000		84,565		594,565	2030		42,283	2030		42,282
2032		530,000		64,166		594,166	2031		32,083	2031		32,083
2033		545,000		42,965		587,965	2032		21,483	2032		21,482
2034		570,000		22,800		592,800	2033		11,400	2033		11,400
							_					
	\$	8,735,000	\$	2,808,896	\$	11,543,896	<b>=</b>	\$	1,404,455		\$	1,404,441
							_					
	\$	1,659,650	\$	533,690	\$	_, ,	Debt Service					
		436,750		140,445		577,195	Sewer Depart	mei	nt			
		6,638,600		2,134,761		8,773,361	Storm Sewer					
	¢	8,735,000	Ф	2,808,896	Ф	11,543,896	Total					
	\$	0,735,000	Ψ	2,000,090	φ	11,040,090	IUIAI					

Schedule of Long-Term Debt Requirements General Obligation Bonds of 2016 April 30, 2018

Date of Issue
Date of Maturity
Authorized Issue
Denomination of Bonds
Interest Rates
Interest Dates
Principal Maturity Date
Payable at

June 2, 2016
January 1, 2036
\$ 2,490,000
\$ 5,000
1.85% to 4.00%
July 1 and January 1
January 1
U.S. Bank National Association

Fiscal			Re	quirements	;		Interest Due on						
Year	F	Principal		Interest		Totals		Jul. 1		Amount	Jan. 1	/	Amount
2019	\$	110,000	\$	73,915	\$	183,915		2018	\$	36,958	2019	\$	36,957
2020		110,000		71,715		181,715		2019		35,858	2020		35,857
2021		115,000		69,515		184,515		2020		34,758	2021		34,757
2022		115,000		67,387		182,387		2021		33,694	2022		33,693
2023		120,000		65,260		185,260		2022		32,630	2023		32,630
2024		120,000		62,620		182,620		2023		31,310	2024		31,310
2025		125,000		59,980		184,980		2024		29,990	2025		29,990
2026		125,000		56,855		181,855		2025		28,428	2026		28,427
2027		130,000		53,730		183,730		2026		26,865	2027		26,865
2028		130,000		50,090		180,090		2027		25,045	2028		25,045
2029		135,000		46,450		181,450		2028		23,225	2029		23,225
2030		140,000		42,400		182,400		2029		21,200	2030		21,200
2031		140,000		38,200		178,200		2030		19,100	2031		19,100
2032		150,000		32,600		182,600		2031		16,300	2032		16,300
2033		155,000		26,600		181,600		2032		13,300	2033		13,300
2034		165,000		20,400		185,400		2033		10,200	2034		10,200
2035		170,000		13,800		183,800		2034		6,900	2035		6,900
2036		175,000		7,000		182,000		2035		3,500	2036		3,500
	¢ '	2,430,000	\$	858,517	\$	3,288,517			\$	429,261		\$	429,256
	Ψ	۷,∓۵0,000	Ψ	000,017	Ψ	3,200,317			Ψ	723,201		Ψ	720,200

Schedule of Long-Term Debt Requirements Installment Note Payable of 2001 April 30, 2018

Date of Issue
Date of Maturity
Authorized Issue
Interest Rates
Interest Dates
Principal Maturity Date
Payable at

November 6, 2001 March 31, 2022 \$ 135,000 5.71% Monthly Monthly U.S. Bank

Fiscal	cal Requirements											
Year	Р	rincipal	lr	nterest		Totals						
2019	\$	9,595	\$	1,817	\$	11,412						
2020		10,158		1,254		11,412						
2021		10,753		659		11,412						
2022		6,455		96		6,551						
	\$	36,961	\$	3,826	\$	40,787						

Schedule of Long-Term Debt Requirements Installment Note Payable of 2002 April 30, 2018

Date of Issue January 28, 2002
Date of Maturity January 31, 2022
Authorized Issue \$ 73,850
Interest Rates \$ 5.37%
Interest Dates Monthly
Principal Maturity Date Monthly
Payable at U.S. Bank

Fiscal	Requirements											
Year	Р	rincipal	lı	nterest		Totals						
2019	\$	5,134	\$	938	\$	6,072						
2020		5,415		657		6,072						
2021		5,713		359		6,072						
2022		3,631		65		3,696						
	\$	19,893	\$	2,019	\$	21,912						

Schedule of Long-Term Debt Requirements Installment Note Payable of 2010 April 30, 2018

Date of Issue
Date of Maturity
Authorized Issue
Interest Rates
Interest Dates
Principal Maturity Date
Payable at

April 28, 2010 April 28, 2020 \$ 325,000 2.77% April 28 and October 28 April 28 U.S. Bank

Fiscal	Requirements											
Year	Р	rincipal	lr	nterest		Totals						
2019	\$	35,673	\$	1,759	\$	37,432						
2020		36,644		764		37,408						
						_						
	\$	72,317	\$	2,523	\$	74,840						

Schedule of Long-Term Debt Requirements Installment Note Payable of 2014 April 30, 2018

Date of Issue
Date of Maturity
Authorized Issue
Interest Rates
Interest Dates
Principal Maturity Date
Payable at

August 4, 2014 August 22, 2019 \$ 540,000 1.66% Quarterly Quarterly

U.S. Bancorp Government Leasing and Finance, Inc.

Fiscal	Requirements											
Year	F	Principal	Ir	nterest	Totals							
2019	\$	110,687	\$	2,081	\$	112,768						
2020		56,037		349		56,386						
	\$	166,724	\$	2,430	\$	169,154						

Schedule of Long-Term Debt Requirements Installment Note Payable of 2017 April 30, 2018

Date of Issue
Date of Maturity
Authorized Issue
Interest Rates
Principal Maturity Date
Payable at

February 16, 2017 March 31, 2021 \$ 155,000 0.00% March 31 Northern Illinois Service Co.

Fiscal	Requirements										
Year	Р	rincipal	In	terest	Totals						
2019	\$	31,000	\$	-	\$	31,000					
2020		31,000		-		31,000					
2021		31,000		-		31,000					
						_					
	\$	93,000	\$	-	\$	93,000					

Schedule of Long-Term Debt Requirements Installment Note Payable of 2018 April 30, 2018

Date of Issue
Date of Maturity
Authorized Issue
Interest Rates
Principal Maturity Date
Payable at

September 1, 2017 September 1, 2019 \$ 106,245 0.00% September 1 Faulkner Construction Inc.

Fiscal	Requirements											
Year	Р	rincipal	Int	terest		Totals						
2019	\$	35,623	\$	-	\$	35,623						
2020		35,622		-		35,622						
	\$	71,245	\$	-	\$	71,245						

Schedule of Long-Term Debt Requirements IEPA Clean Water SRF Loan Payable of 2011 April 30, 2018

Date of Issue
Date of Maturity
Authorized Issue
Interest Rates
Interest Dates
Principal Maturity Date
Payable at

November 8, 2011
August 21, 2034
\$ 9,178,363
1.25%
February 18 and August 18
February 18 and August 18
Illinois Environmental Protection Agency

Fiscal			Re	quirements	;		Interest Due on							
Year	F	Principal		Interest		Totals		Aug. 18		Amount	Feb. 18	1	Amount	
2019	\$	330,401	\$	74,156	\$	404,557		2018	\$	37,593	2019	\$	36,563	
2020		334,543		70,014		404,557		2019		35,528	2020		34,486	
2021		338,738		65,819		404,557		2020		33,437	2021		32,382	
2022		342,985		61,572		404,557		2021		31,320	2022		30,252	
2023		347,286		57,271		404,557		2022		29,176	2023		28,095	
2024		351,641		52,916		404,557		2023		27,006	2024		25,910	
2025		356,050		48,507		404,557		2024		24,808	2025		23,699	
2026		360,515		44,042		404,557		2025		22,583	2026		21,459	
2027		365,035		39,522		404,557		2026		20,330	2027		19,192	
2028		369,612		34,945		404,557		2027		18,048	2028		16,897	
2029		374,247		30,310		404,557		2028		15,738	2029		14,572	
2030		378,940		25,617		404,557		2029		13,399	2030		12,218	
2031		383,691		20,866		404,557		2030		11,031	2031		9,835	
2032		388,502		16,055		404,557		2031		8,633	2032		7,422	
2033		393,374		11,183		404,557		2032		6,204	2033		4,979	
2034		398,306		6,251		404,557		2033		3,746	2034		2,505	
2035		201,022		1,256		202,278		2034		1,256	2035		-	
	\$ (	6,014,888	\$	660,302	\$	6,675,190			\$	339,836		\$	320,466	

Schedule of Long-Term Debt Requirements IEPA Drinking Water SRF Loan Payable of 2011 April 30, 2018

Date of Issue
Date of Maturity
Authorized Issue
Interest Rates
Interest Dates
Principal Maturity Date
Payable at

November 8, 2011
July 15, 2034
\$ 9,452,726
1.25%
January 15 and July 15
January 15 and July 15
Illinois Environmental Protection Agency

Fiscal			Re	quirements	;		Interest Due on							
Year	F	Principal		nterest		Totals		Jul. 15		Amount	Jan. 15	,	Amount	
2019	\$	331,496	\$	74,402	\$	405,898		2018	\$	37,718	2019	\$	36,684	
2020		335,652		70,246		405,898		2019		35,646	2020		34,600	
2021		339,861		66,037		405,898		2020		33,548	2021		32,489	
2022		344,122		61,776		405,898		2021		31,424	2022		30,352	
2023		348,438		57,460		405,898		2022		29,273	2023		28,187	
2024		352,807		53,091		405,898		2023		27,095	2024		25,996	
2025		357,231		48,667		405,898		2024		24,890	2025		23,777	
2026		361,710		44,188		405,898		2025		22,658	2026		21,530	
2027		366,245		39,653		405,898		2026		20,397	2027		19,256	
2028		370,838		35,060		405,898		2027		18,108	2028		16,952	
2029		375,488		30,410		405,898		2028		15,790	2029		14,620	
2030		380,196		25,702		405,898		2029		13,443	2030		12,259	
2031		384,963		20,935		405,898		2030		11,067	2031		9,868	
2032		389,790		16,108		405,898		2031		8,661	2032		7,447	
2033		394,678		11,220		405,898		2032		6,225	2033		4,995	
2034		399,627		6,271		405,898		2033		3,758	2034		2,513	
2035		201,688		1,261		202,949		2034		1,261	2035			
	\$ (	6,034,830	\$	662,487	\$	6,697,317			\$	340,962		\$	321,525	

Schedule of Long-Term Debt Requirements IEPA Water Distribution System Loan Payable of 2015 April 30, 2018

Date of Issue
Date of Maturity
Authorized Issue
Interest Rates
Interest Dates
Principal Maturity Date
Payable at

October 27, 2015
August 28, 2037
\$ 7,948,588
1.86%
February 28 and August 28
February 28 and August 28
Illinois Environmental Protection Agency

Fiscal	Requirements						Interest Due on					
Year	Principal		Interest			Totals	Aug. 28		Amount	Feb. 28	Amount	
2019	\$	232,330	\$	99,474	\$	331,804	2018	\$	50,275	2019	\$	49,199
2020		236,672		95,132		331,804	2019		48,114	2020		47,018
2021		241,094		90,710		331,804	2020		45,913	2021		44,797
2022		245,600		86,204		331,804	2021		43,670	2022		42,534
2023		250,189		81,615		331,804	2022		41,386	2023		40,229
2024		254,864		76,940		331,804	2023		39,060	2024		37,880
2025		259,627		72,177		331,804	2024		36,689	2025		35,488
2026		264,478		67,326		331,804	2025		34,275	2026		33,051
2027		269,420		62,384		331,804	2026		31,816	2027		30,568
2028		274,455		57,349		331,804	2027		29,309	2028		28,040
2029		279,583		52,221		331,804	2028		26,758	2029		25,463
2030		284,808		46,996		331,804	2029		24,157	2030		22,839
2031		290,130		41,674		331,804	2030		21,508	2031		20,166
2032		295,551		36,253		331,804	2031		18,811	2032		17,442
2033		301,074		30,730		331,804	2032		16,062	2033		14,668
2034		306,700		25,104		331,804	2033		13,262	2034		11,842
2035		312,432		19,372		331,804	2034		10,409	2035		8,963
2036		318,270		13,534		331,804	2035		7,503	2036		6,031
2037		324,217		7,587		331,804	2036		4,544	2037		3,043
2038		164,373		1,531		165,904	2037		1,531	2038		
	\$ 5	5,405,867	\$	1,064,313	\$	6,470,180		\$	545,052		\$	519,261